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2	IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA
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4	x
5	: OMAR AHMED KHADR, :
	: Petitioner, :
6	v. : No. 07-1405 :
7	UNITED STATES OF AMERICA, ET AL: :
8	Respondents. :
9	X
10	Tuesday, April 15, 2008 Washington, D.C.
11	The above-entitled matter came on for oral argument
13	pursuant to notice.
	BEFORE:
14	CHIEF JUDGE SENTELLE AND CIRCUIT JUDGES ROGERS
15	AND BROWN
16	APPEARANCES:
17	
18	ON BEHALF OF RESPONDENTS:
19	JOHN F. DePUE, ESQ.
20	ON DELIALE OF DESIGNATIONED.
21	ON BEHALF OF PETITIONER:
22	KARL R. THOMPSON, ESQ.
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)	Deposition Services, Inc. 6245 Executive Boulevard

Deposition Services, Inc.
6245 Executive Boulevard
Rockville, MD 20852
Tel: (301) 881-3344 Fax: (301) 881-3338
info@DepositionServices.com www.DepositionServices.com



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PROCEEDINGS

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Petition, versus United States of America, et al. Mr. DePue for the respondents, Mr. Thompson for the petitioner.

ORAL ARGUMENT OF JOHN F. DePUE, ESQ.

ON BEHALF OF THE RESPONDENTS

MR. DePUE: Good morning, Your Honor, may it please the Court. My name is John DePue. I'm an attorney with the National Security Division of the Department of Justice.

This case presents the question whether considered individually or collectively the successive orders of a military judge of a military commission dismissing a case for lack of in personam jurisdiction, and the ensuing decision of the U.S. Court of Appeals for military commissions reversing that decision and remanding the case back to the military judge for fact finding is an appealable order under the military commissions act.

As the Supreme Court explained long ago in Abney versus United States, in a criminal case the right to prosecute an appeal is purely a creature of statute. Thus the defendant must be able to bring himself within the terms of that statute in order to seek redress in an appellate court.

The statutes that the defendant relies upon in this case neither afford him that right nor vested this Court with jurisdiction over this particular interlocutory matter. In this respect it's our submission that three separate statutes in the

military commissions act are germane to this Court's jurisdiction.

First and most importantly, under section 950G subparagraph A(1)a this Court has the exclusive jurisdiction to review the final judgments of a military commission as reviewed by the convening authority.

THE COURT: What's the wording exactly of the section?

MR. DePUE: Except as provided in subparagraph B United

States Court of Appeals for the District of Columbia Circuit shall have exclusive jurisdiction to consider the vitality of a final judgment rendered by a military commission (as approved by the convening authority under this chapter).

THE COURT: Thank you. Okay.

MR. DePUE: That jurisdiction, however, is limited by the ensuing subparagraph that requires the defendant to exhaust all prior appeals or waive them. Finally, under section 950G subparagraph B, except as provided elsewhere in the statute, that is section 950G; and not withstanding any other provision of law, no Court, judge or justice may review or pass on any claim or cause of action relating to a prosecution, trial or judgment or conviction in a case involving any military commission proceeding.

In applying these statutes to this particular case, I must confess I am somewhat at a loss because the defendant has taken three different positions throughout this litigation as to

what order he thinks is appealable and is subject to this Court's appellate jurisdiction under this regime. So out of an abundance of caution I am going to address all three very briefly.

First, when last October 9th, the defendant filed a petition for review, he identified as the order to be reviewed the decision of the Court, the Appellate Court. That decision did three things.

First, it reversed the decision of the military judge saying there was no, or some jurisdiction over the defendant. Second, it established a regime for determining whether in personam jurisdiction exists, that being whether the defendant is in fact an unlawful alien enemy combatant with statutory language that vests a military court commission with jurisdiction.

And finally, it remanded that case back to the military judge for fact finding, to determine whether in fact the defendant was an unlawful alien enemy combatant.

Now, as the defendant has subsequently conceded at page seven of his response to our brief, this wasn't the final judgment of a military Commission at all, that being the trial body, much less the final judgment as reviewed by the convening authority, language that I will address presently.

Indeed, there is nothing final about this decision.

It's an interlocutory order that remands the case for fact finding, as I said earlier. Now, in an apparent attempt to

circumvent these threshold issues, the defendant has cited section 908 of the manual for military commissions, an executive order drafted by the secretary of defense that in somewhat broader terms explains how a defendant is to assert his appellate right after any decision of the Court of Military Commission Review.

The problem with this is that the last time I checked with the constitution, Article 3, section 1, that's the Congress with the exclusive authority to determine the jurisdiction of this Court, and not the Secretary of Defense. Therefore --

THE COURT: Well, I understood the argument to be that simply the regulations are some indication of the Department of Defense's interpretation of the statute. I didn't think it was going any further than that.

MR. DePUE: Well, of course, I can't expand the very narrow precise language of the statute. It's got to be harmonized with that language. The language of the statute is very explicit. It talks about final judgments as approved by the convening authority.

Now, when we pointed out some of these problems in our motion to dismiss, the defendant filed another brief and he said, well, it wasn't the decision of the Court of Military Commission Review, we want at all, rather the now reversed decision of the military judge.

THE COURT: Doesn't that have to be the one that's

appealed under that fairly unusual wording of the statute?

MR. DePUE: Yes, it does, Your Honor. That's our submission.

THE COURT: Yes.

MR. DePUE: And it's a very confined and limited scope of decisions by that judge that get appealed, notwithstanding the reversal problem which I'll address momentarily.

Now, military jurisprudence, the convening authority is an unusual animal, one you don't run into in practice before the Article 3 courts. He's the officer that determines in the first instance whether a case will be referred to trial and tried by a court marshal.

Second, after the court marshal proceeding is over, it's the military -- it's the convening authority who, with the assistance of his staff, Judge Advocate, who writes a post-trial review, determines whether the findings are correct in law and fact, and approves the sentenced. Now, that's exactly the same regime that's been applied under the military commissions act.

So when the military commissions act in this section talks about a final judgment as approved by the convening authority, they mean exactly the same thing as we generally understand a final judgment to mean in the criminal contest, a sentence.

Of course, there was no sentence issued in this

particular case. Indeed, the order here is, has now been reversed and vacated. So it has no continuing validity whatsoever.

Defendants third tach here is, well, it doesn't fit with any of these things. It falls within the collateral order doctrine. Unfortunately for the defendant, the collateral order doctrine as the Supreme Court explained at Abney, is based on the specific wording of 28 USC section 1291, that being a final decision issued by a District Judge.

The Abney Court explained, however, that the phrase final decision was broader and not co-terminus with the term final judgment, the language used in the military commissions act. So we don't have the latitude here that we do under 1291 to engraft upon the MCA a collateral order doctrine.

There are other reasons why you can't apply the collateral order doctrine here, even if that were not the case. First, there is nothing final about this order, as I have said before. And second, it's susceptible to remedy in connection with the final judgment.

It's not like, it's not like a question raising a double jeopardy claim, speech and debate cause claim, or a ad barram title and claim, the three categories of cases that in the criminal context are viewed as being susceptible to review under the collateral order doctrine.

The Courts have repeatedly rejected claims that in

personam jurisdiction is subject to similar review. I will reserve the remainder of my time for rebuttal. Thank you, Your Honors.

THE COURT: We'll hear from -- it's rather hard to put the terminology on it this morning as to who is the petitioner/respondent. I guess the respondent for the purposes of this -- the other party. We'll hear from you, counsel.

ORAL ARGUMENT OF KARL R. THOMPSON, ESQ.

ON BEHALF OF THE PETITIONER

MR. THOMPSON: Thank you very much, Your Honor. My name is Karl Thompson. I am representing petitioner, but we're defending against the government's motion to dismiss.

Court's decision in Hondon, which emphasized the importance of putting military commission proceedings on a sound legal footing before they take place, and recognized the compelling interest in knowing in advance whether a detainee may be tried by a military commission that is arguably without any basis in law.

If the government's reading of this statute is correct, a fundamental jurisdictional question whether the military commission can determine for itself whether a detainee is an unlawful enemy combatant subject to its jurisdiction, or if that determination has to be made by an independent tribunal, that question will not be heard until after a military commission trial takes place. That doesn't make sense --

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1 THE COURT: That brings us to where the issue is, all 2 right, counsel. Try to remember that you are here only on the 3 motion and not on the merits. MR. THOMPSON: That's correct, Your Honor. THE COURT: All right. Go ahead. MR. THOMPSON: Okay. Under section 950G of the MCA there are two prerequisites to this Court's jurisdiction that apply in every case, military commissions must issue a final judgment and all other appeals under the MCA must be waived or exhausted. And there is a third prerequisite, approval by the convening authority that applies when the judgment involves 12 findings and a sentence. 13 The first two prerequisites for jurisdiction have been met here. The military commission issued a final --THE COURT: Really? Is there a final judgment extant 16 at this time? 17 MR. THOMPSON: We believe --THE COURT: Grant you there was a judgment entered, but 19 wasn't it vacated? The CMCR, the Court of Military MR. THOMPSON: Commission Review revoked the final judgment, reversed the judgment of the military commission. However, for example, in the federal court system, a District Court enters a judgment dismissing charges against a defendant, the Court of Appeals

reverses, and then the Supreme Court reverses the Court of

judgment.

Appeals, the District Court's --

THE COURT: Yes, but there the Supreme Court generally is acting under a writ of certiorari. Your procedural status is not, not only are not the same, it is not even parallel.

MR. THOMPSON: We argue that it's analogous in that if

this Court asserts jurisdiction now, that final judgment of the military commission can, as it were, be reactivated. So it -
THE COURT: That may have the problem for you right there in that sentence. We don't assert jurisdiction. The Supreme Court does. They have the right to exercise certiorari and call up a case to them. We have only those jurisdictions that are given us by statute and this one does not unambiguously give us that jurisdiction where there is not extant a final

MR. THOMPSON: That reading of final judgment, respectfully, is state in what the government proposes, is essentially a way of saying that there is an implicit requirements that the CMCR's decision be final. That is, if the CMCR's reversal of the military commission can destroy finality, that means that the CMCR's decision has to be final. It has to affirm the military commission's dismissal rather than reversing it.

But there is no CMCR finality requirement in the statute. And if you look at section 950GD which governs Supreme

Court review, you'll see that it expressly confers Supreme Court jurisdiction only over a final judgment of the Court of Appeals.

And it cites the statute that governs Supreme Court review of State Court, judgments from State Courts rather than Federal Courts.

So it expressly states that there is this finality requirement. There is no such requirement for the CMCR. So the real question is, what did Congress mean by final judgment here? Did it mean final judgment as opposed to interlocutory judgment as is covered in 950D, or did it mean to impose this oblique indirect requirement that the CMCR's decision be final? And we would submit that's the former.

THE COURT: It would seem to mean that the decision of the commission has to be final, as approved by the intervening authority. Is that decision final when it has been vacated, at least in part, by the CMCR?

MR. THOMPSON: I believe the best construction of the statute is that for purposes of what this statutory language means, yes, it is final. There is no dispute, I don't take the government to dispute, and as Your Honor cited, it was clearly final at the time it was issued.

So, does language in the statute intend to say final so long as it hasn't been reversed by the CMCR or does it mean final as opposed to --

THE COURT: Well, it does state that second clause that

all other appeals having been waived or exhausted. 1 2 MR. THOMPSON: Correct, Your Honor. 3 THE COURT: Arguing that posture, where you still have 4 a remand and presumably a second round of appeals if you lose 5 there, I mean, you could win on remand. 6 MR. THOMPSON: Just to clarify, the issue that was 7 before -- on which the military judge dismissed was not as my 8 colleague said, whether or not petitioner is an unlawful enemy 9 combatant, it's which tribunal, which body has the authority to 10 make that determination. So that's not an issue that we think 11 really survives final judgment. 12 The language, though, that Your Honor is referring to, 13 provides that other appeals under this chapter have been waived 14 or exhausted. And we take that as a reference to appeals under 15 the CMCR which have been exhausted because the government took 16 that appeal. 17 And with respect to the language requiring approval by 18 the convening authority --19 THE COURT: Won't there be a potential second round of 20 \parallel appeal at the time that goes back to the MC? I realize you are 21 not planning on being back before the CSRT but --22 MR. THOMPSON: Your Honor --23 THE COURT: If you ever get through the commission the 24 second time, can't one of you appeal again? 25 MR. THOMPSON: Yes, Your Honor, we could appeal,

and --

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2 Which ever one of you loses. THE COURT:

3 MR. THOMPSON: -- I draw a collateral argument there. There are reasons why we thing that the question, the threshold jurisdictional question, who has the authority to make this

determination would not survive in tact for that post-trial.

THE COURT: That may be getting us where we need to go.

MR. THOMPSON: Okay.

THE COURT: Why is that? We're jumping to the ground of your argument in the collateral order.

MR. THOMPSON: The collateral order doctrine, as you know, there are three requirements, the order that's on review has to conclusively determine the disputed question; the question has to be separate from the merits of the action; and then it has to be effectively unreviewable.

THE COURT: That's the one we are coming to is the third.

THOMPSON: Okay. And there are at least two MR. reasons why this question is effectively unreviewable on appeal. The first is, this Court itself recognized in Hondon in the military commission context setting aside a judgment after trial and conviction insufficiently redresses the defendant's right not to be tried by a tribunal that has no jurisdiction.

So this is unlike a civilian District Court context where the interest in a personal jurisdiction challenge is being

subject to a judgment by a Court that has no jurisdiction.

Both this Court and the Supreme Court in Hondon and the Supreme Court in Queren recognize that because military tribunals have very limited jurisdiction over only a specific status of the person, the injury in being subjected to trial before a body that doesn't have jurisdiction cannot be sufficiently redressed posttrial. There is also a public harm that would, that can't be undone after the fact.

The Supreme Court has recognized that when there is a public interest in avoiding a trial altogether, that that's an interest that satisfies the collateral order doctrine. Here if this Court would wait --

THE COURT: The doctrine is a very limited one, and laying aside the question of public interest for the moment, what's the closest analogy you have to a case where it's been considered effectively unreviewable on circumstances paralleling yours.

MR. THOMPSON: Well, let me just point to the core principal recognized by the Supreme Court that statutory finality requirements should be construed so as to preserve fundamental issues for appeal that will not be preserved on appeal. So that means --

THE COURT: That gets us to where we are, but we've already gotten to where we are. What is the closest case you have that says that collateral order is available in a

circumstance like yours?

MR. THOMPSON: We don't have a direct parallel. I can refer specifically to the practice under the court marshal which I think was the model for the statute, where if a court marshal dismissed charges against a defendant and they appeal to the intermediate level Appellate Court, the Court of Criminal Appeals, then, and the government prevails at that level, then the defendant has a right to take an immediate appeal to the Court of Appeals for the armed forces.

THE COURT: But is that a statutory right or is he invoking a doctrine of collateral order?

MR. THOMPSON: That one is a statutory right. The collateral order doctrine, as we know, is a general principal that can apply --

THE COURT: So you can throw aside that one. That's not analogous at all. That's a statutory right. You have, you are looking here for a collateral review.

MR. THOMPSON: Correct.

THE COURT: And that's not parallel where you have a statutory right.

MR. THOMPSON: The collateral order doctrine is an interpretation of statutory finality requirements. And we would, we would argue that that provides a basis for interpreting a finality requirement in this statute broadly in order to permit reviewing this in this situation.

THE COURT: Well, we don't review finality broadly. We review that exception narrowly. And the Supreme Court says that interlocutory review on a collateral order basis is to be narrowly construed. And I'm looking for, I'm looking for a case that's something like this where there has been a collateral review granted.

MR. THOMPSON: I don't have a direct analog. And I think part of the reason is that it is an unusual situation where you do not have an Article 3 Court hearing a criminal trial in the first place. You have a military commission and a military tribunal. And that raises the kinds of special problems that the Court talked about in Hondon and to an extent in Queron. And again, the MCA was enacted directly in the wake of Hondon which made it very clear that it is important to get all of the procedures in place before these commission trials take place.

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If the Court had reversed them afterwards and said that the military commission itself did not have authority to make the unlawful enemy combatant determination, every single trial that had gone forward would have to be undone and redone, and the public's confidence in the whole process can be undone.

THE COURT: Is there any reason to believe there is a large number of cases in which the military commission made that determination as opposed to the CSRT making the determination and then the trial proceeding? I don't know the answer to that

question.

MR. THOMPSON: Your Honor, the CSRT proceedings as they are convened simply determine that detainees were enemy combatants and didn't take the additional step of determining that they were unlawful enemy combatants.

So what the military judge determined in this case was that that CSRT determination was insufficient to provide a jurisdictional basis for a military commission trial. So the question before us now is whether the military judgment --

THE COURT: Yes, I understand that.

MR. THOMPSON: Okay.

THE COURT: But is that the norm, is that going to be the same question in lots of cases, or were there other cases in which the CSRT did make the determination of unlawful enemy combatant status?

MR. THOMPSON: My understanding --

THE COURT: You are parading a horrible here, that all of these other cases are going to have to be reviewed. I don't know whether that's true or not. And this is not a got you question. This is informational.

MR. THOMPSON: I understand. My understanding is that the CSRT's did not ever make the unlawful enemy combatant determination partly because the definition of unlawful enemy combatant wasn't promulgated until after most of the CSRT proceedings had taken place, and that the central language

convening the CSRT's, I believe, uses the phrase enemy combatant, rather than unlawful enemy combatant. So this is a core jurisdiction.

Let me just point out that the government read the statute in its rules in exactly the same way as we are proposing to read it, as permitting an interlocutory appeal in exactly the situation we're in, which is the same thing that happens under the court marshal procedures which are the model for the MCA.

And the government's rules, with all respect, they do not simply set forth the prerequisites for appeal. They clearly state that when the CMCI decides any appeal, that the petitioner, if it is adverse to the accused, that the accused can take an immediate appeal.

THE COURT: So is your position that this language approved by the convening authority then doesn't apply here because it's a collateral, you are under the collateral order doctrine, and so you don't have to --

MR. THOMPSON: Well, Your Honor, even under the statute we think, we think that it doesn't apply because we think that that phrase has to be read in light of the language of the statute as a whole. And if you look at section 950B, which is the section that gives power to the convening authority to approve and modify sentences, that language, that provision consistently uses the phrase findings in the sentence, findings in the sentence, and never uses the phrase final judgment.

If you turn to 950G, this Court's jurisdictional provision, it uses the phrase final judgment. So we need, in light of language as a whole, the convening authority's approval or decision to commute a sentence is only implicated in situations where there are findings in the sentence. And there weren't findings in the sentence in this case.

The function of the language in the context of this Court's jurisdictional provision is simply to clarify what it is that this Court determines the validity of. So if the military commission finds a detainee guilty on a particular charge, and the convening authority commutes it, the Court would determine the validity of that lesser included charge.

THE COURT: Could that not be read, counsel, or reasoned that that is precisely why you do not have a final judgment for review here, because it has not been through the convening authority?

MR. THOMPSON: Again, we think that if you look at the statute as a whole, 950B does not give the convening authority the power to modify or approve every final judgment. It only refers, consistently, never refers to the final judgments, and it only refers to findings in the sentence.

THE COURT: And so we should not be reviewing this, can it not be reasoned, from 950B, taken in conjunction with 950G, that we should not be reviewing it until there are findings in a sentence.

1 MR. THOMPSON: Well, Your Honor --2 THE COURT: Finality, in other words. 3 MR. THOMPSON: -- 950G does not use the phrase findings 4 in a sentence in a jurisdiction provision. The --5 THE COURT: No, but it uses the phrase, as approved by the convening authority. 6 7 MR. THOMPSON: That it does use. 8 THE COURT: And if we look back to 950B, the convening 9 authority issues its approval or not, there has to be a report, 10 at least, noticed in the convening authority, findings in the sentence. That is sub-A 950B. 11 12 MR. THOMPSON: Correct. 13 THE COURT: So under sub-A of 950B, should we not think 14 Congress was contemplating a commission order that had in it the 15 findings and sentence, everything you could possibly have in it 16 before we would be getting it on final review? 17 MR. THOMPSON: As 950B demonstrates, Congress was 18 capable of using the phrase findings and sentence when it wanted 19 to. And it could very easily have written this provisions with 20 findings and sentence. 21 THE COURT: It could have, or it could have used 22 incorporation by reference. Congress is capable of that, too. 23 If you don't think so, go back and do your taxes. 24 MR. THOMPSON: Yes, Your Honor. 25 THE COURT: This is April 15.

MR. THOMPSON: I've luckily filed them.

THE COURT: Congress, it says in the G section, as approved by the convening authority. Taking that in light of the B section, the convening authority approves when there has been findings and sentence.

MR. THOMPSON: Well, again, the wording is different. We don't see any direct indication that the parenthetical phrase, which is akin to saying, as modified on rehearing, and has the function I described earlier, means to undo and change the definition of final judgment, which is a different phrase that's used.

Further, we would say that the --

THE COURT: What would be the office of that parenthetical in your construction, counsel?

MR. THOMPSON: To clarify to this Court, so for example, if the military commission found a detainee guilty on a particular charge, the convening authority, it doesn't just have authority to approve a sentence. It can also modify it in whole or in part.

So let's say that we have a finding of guilt on a particular charge, the convening authority then knocks that down to a finding of guilt on a lesser included charge. That would clarify to this Court in this Court determining the validity of that military commission judgment whether it was to determine the validity of the original military commission judgment or the one

on the lesser included charge. And it would say, do it on the lesser included charge.

THE COURT: Yes. We have kept you way past the end of your allotted time, so unless my colleagues have further questions, I'm going to finally subside and we'll hear again from the government. Thank you, counsel.

MR. THOMPSON: Thank you, Your Honor.

THE COURT: How much time does he have left?

THE CLERK: The government has one minute remaining.

MR. DePUE: I'll be very brief.

THE COURT: We'll round you up to two minutes, counsel.

REBUTTAL ARGUMENT OF JOHN F. DePUE, ESQ.

ON BEHALF OF THE RESPONDENTS

MR. DePUE: Thank you, Your Honor. I'll be very brief. Having been at one time in an earlier life the Chief Judge of the U.S. Army Court of Criminal Appeals, I know a little bit about that system. And it's entirely different from the system that's involved here.

The defendant can draw no benefit from the distinctive language of the uniform code of military justice relating to a review to assist him. With respect to cases going from the Intermediate Court, that is the Service Court of Criminal Appeals, to the Court of Appeals for the Armed Forces, that's the Court that sits right across the street, the provision provides as follows --

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They sit in our old building. 1 THE COURT: 2 MR. DePUE: Pardon me, Your Honor? THE COURT: 3 They sit in our old building. Go ahead. 4 MR. DePUE: Yes, that is exactly right. It provides 5 \parallel as follows. The accused my petition the Court of Appeals for the Armed Forces for review of a decision on the Court of Criminal 7 Appeals within 60 days. 8 Well, the language, the jurisdiction vested language 9 here doesn't speak of decision of the Intermediate Appellate 10 Court. It talks about the final judgment of the military 11 commission as approved by the convening authority. 12

Now, the defendant would love to read that language out of the statute or read it to mean when it's appropriate to review, or something like that. But just to paraphrase Rosella versus United States, that's not the way the statute was written. And it, that provision tells us exactly what Congress was thinking when it used the phrase, final judgment, because what the convening authority approves, just as it does under the Uniform Code of Military Justice, is sentences.

Indeed, the language of final judgment is used there in exactly the same context as it is with respect to the Article 3 Courts and is recognized in the Supreme Court's jurisprudence on the collateral order doctrine.

THE COURT: Thank you, counsel. Seeing no questions, the case is submitted.

DIGITALLY SIGNED CERTIFICATE DEPOSITION SERVICES, INC., hereby certifies that the foregoing is a correct transcription of the electronic sound recording of the proceedings before the U.S. Court of Appeals in the matter of: CASE NO. 07-1405 OMAR KHADR V. UNITED STATES OF AMERICA, ET AL. Decesa Stirles. Teresa S. Hinds, Transcriber April 17, 2008