No. 16-___

IN THE

Supreme Court of the United States

RUSSELL DUSEK, ET AL.,

Petitioners,

v.

JPMORGAN CHASE & CO., ET AL.,

Respondents.

On Petition for a Writ of Certiorari
to the United States Court of Appeals
for the Eleventh Circuit

PETITION FOR A WRIT OF CERTIORARI

Helen Davis Chaitman
Lance Gotthoffer
CHAITMAN LLP
465 Park Ave.
New York, NY 10022

Thomas C. Goldstein
Counsel of Record
Kevin K. Russell
Tejinder Singh
GOLDSTEIN & RUSSELL, P.C.
7475 Wisconsin Ave.
Suite 850
Washington, DC 20814
(202) 362-0636
tg@goldsteinrussell.com

QUESTIONS PRESENTED

Whether the filing of a putative class action serves, under *American Pipe & Construction Co. v. Utah*, 414 U.S. 538 (1974), to satisfy a statute of repose—such as the five-year period in 28 U.S.C. § 1658(b)(2) applicable to fraud claims under the Securities Exchange Act of 1934—with respect to the claims of putative class members?

PARTIES TO THE PROCEEDING

Petitioners are the plaintiffs in this action: Russell Dusek, Marsha Peshkin, David Abel, Carol Difazio, as TIC, Ben Heller, Warren M. Heller, Norma Hill, JABA Associates, Carol Kamenstein, David Kamenstein, Peter Kamenstein, Tracy Kamenstein, Peerstate Equity Fund, LP, Robert Getz, RAR Entrepreneurial Fund, Ltd., Judith Rechler, Sage Associates, Jeffrey Shankman, Lori Sirotkin, Stony Brook Foundation, Yesod Trust, Melvin H. and Leona Gale Joint Revocable Living Trust, Frederick and Susan Konigsberg JTWROS, Edyne Gordon as Executrix of the Estate of Allen Gordon, Joel Busel Revocable Trust, Sandra Busel Revocable Trust, Robert Yaffe, Palmer Family Trust, Martin Lifton, Marlene Krauss, Sloan Kamenstein, Sylvan Associates Limited Partnership, Joan Roman, Wilenitz Trust U/Art Fourth o/w/o Israel Wilenitz, Robert Roman, Jerome Goodman, Frank & Carol Difazio as TIC, Eugene Kissinger Trust u/a/d 12/6/99, Nancy Dver-Cohen Rev TST DTD 11/20/00, Nancy Dver-Cohen and Ralph H. Cohen Tstees, and Donald A. Benjamin.

Respondents are the defendants in this action:

JPMorgan Chase & Co., JPMorgan Chase Bank N.A., J.P. Morgan Securities LLC, J.P. Morgan Securities, Ltd., John Hogan, and Richard Cassa.

TABLE OF CONTENTS

TABLE OF AUTHORITIES

Cases

Statutes

Other Authorities

PETITION FOR A WRIT OF CERTIORARI

Petitioners respectfully petition for a writ of certiorari to review the judgment of the United States Court of Appeals for the Eleventh Circuit.

OPINIONS BELOW

The opinion of the United States Court of Appeals for the Eleventh Circuit (Pet. App. 1a-12a) is awaiting publication and is currently available at 2016 WL 4205857. The opinion of the district court (Pet. App. 13a-59a) is reported at 132 F. Supp. 3d 1330.

JURISDICTION

The judgment of the court of appeals was entered on August 10, 2016. Pet. App. 1a. This Court has jurisdiction pursuant to 28 U.S.C. § 1254(1).

RELEVANT STATUTORY PROVISION

Section 1658(b) of Title 28 provides in relevant part:

> [A] private right of action that involves a claim of fraud, deceit, manipulation, or contrivance in contravention of a regulatory requirement concerning the securities laws, as defined in section 3(a)(47) of the Securities Exchange Act of 1934 (15 U.S.C. 78c(a)(47)), may be brought not later than the earlier of—
>
> (1) 2 years after the discovery of the facts constituting the violation; or
>
> (2) 5 years after such violation.

STATEMENT OF THE CASE

In *American Pipe & Construction Co. v. Utah*, 414 U.S. 538, 554 (1974), this Court held that "the commencement of a class action suspends the applicable statute of limitations as to all asserted members of the class who would have been parties had the suit been permitted to continue as a class action." This Court applied that rule to allow putative class members to intervene in a case after the district court denied class certification, even though the limitations period had run. Subsequently, this Court held that the same rule applies when class members seek to file individual actions after class certification is denied. *See Crown, Cork & Seal Co. v. Parker*, 462 U.S. 345 (1983).

In both of those cases, the defendants alleged the plaintiffs' claims were untimely under a statute of limitations. A circuit split emerged, however, over whether *American Pipe* applies to so-called "statutes of repose," even though *American Pipe* itself involved such a statute. In *Police & Fire Retirement System of Detroit v. IndyMac MBS, Inc.*, 721 F.3d 95 (2d Cir. 2013), *cert. granted sub nom.*, *Pub. Emps.' Ret. Sys. of Miss. v. IndyMac MBS, Inc.*, 134 S. Ct. 1515 (2014), the Second Circuit held, in conflict with the Tenth, that *American Pipe* tolling does not apply to statutes of repose, and this Court granted review. After this Court became aware that a tentative settlement was awaiting the district court's approval, however, it dismissed the case as improvidently granted. *See IndyMac*, 135 S. Ct. 42 (2014).

This case presents a renewed opportunity to decide whether *American Pipe* tolling applies to statutes of repose—specifically 28 U.S.C. § 1658(b), which applies to many securities fraud actions.

1. Bernard L. Madoff operated the largest Ponzi scheme in history using his investment company, Bernard L. Madoff Securities LLC and its predecessors and affiliates (BLMIS). Pet. App. 19a-20a. BLMIS kept billions of dollars in balances with respondent JPMorgan Chase Bank. BLMIS' accounts at JPMorgan Chase "received and remitted, through a link of disbursement accounts, the overwhelming majority of funds that Madoff's victims 'invested' with BLMIS." *Id*. 24a. Over a period of years, the bank and the other respondents participated in and benefited from Madoff's fraud, in violation of various SEC and banking regulations.

On December 11, 2008, Madoff was arrested and charged with securities fraud. *Id*. 2a. The SEC also filed a civil complaint, and the Securities Investor Protection Corporation appointed a trustee to liquidate BLMIS. *Id*. The trustee chose to address consumer complaints by only paying funds to those who were "net losers," *i.e.,* those who had paid more to the Ponzi scheme than they had withdrawn. *Id*. The trustee also filed a civil action against various JPMorgan entities alleging both bankruptcy and common law claims. The common law claims were dismissed on November 1, 2011. *Id*. 39a-40a.

That same month, private investors filed two class actions against respondents JPMorgan Chase & Co., JPMorgan Chase Bank, N.A., J.P. Morgan Securities LLC, and J.P. Morgan Securities, Ltd. *Id*. 40a. The cases were consolidated and an amended complaint was filed on behalf of a putative class:

> consisting of all persons or entities who, directly, had capital invested with BMIS, as of December 12, 2008. Excluded from the proposed Class are Defendants, their officers and directors, and members of their immediate families or their legal representatives, heirs, successors or assigns, and any entity in which Defendants have or had a controlling interest, Bernard L. Madoff, any relatives of Bernard L. Madoff, and any employees of BMIS.

Consolidated Amended Class Action Complaint, *Shapiro v. JPMorgan Chase & Co.*, No. 11-cv-8331 (CM)(MHD), Dkt. No. 18, at 79-80 (S.D.N.Y. Jan. 20, 2012). The class complaint sought damages for common law claims.

In 2014, the *Shapiro* class action became part of a global settlement for JPMorgan. But the certified settlement class was narrower than the class definition alleged in the complaint. Specifically, the ultimate settlement class definition stated that the class was limited to what were considered "Net Losers" under the trustee's methodology. *See* Pet. App. 3a, 41a. Those investors received $218 million. *Id*. 3a. Other BLMIS investors—those who had balances due from BLMIS, but who had not invested more than they had withdrawn—received nothing. Petitioners fall within that group. The settlement was approved on March 21, 2014. *See Shapiro v. JPMorgan Chase & Co.*, No. 11-CIV-7961-CM, Dkt. No. 66 (S.D.N.Y. Mar. 24, 2014). That order was amended on March 24, 2014. *Id*. Dkt. No. 67. Final judgment was entered on April 17, 2014. *Id*. Dkt. No. 71.

2. Having been denied any recovery in the settlement, petitioners filed their own complaint on March 28, 2014, four days after the amended class certification order, and approximately three weeks before judgment. Pet. App. 3a. As relevant here, the complaint alleges claims under Section 20(a) of the Securities Exchange Act, which imposes joint and several liability on any "person who directly or indirectly, controls any person" who violates the securities laws. 15 U.S.C. § 78t(a).

Respondents moved to dismiss this action on multiple grounds, including timeliness under Section 1658(b)(2), *i.e.*, that the action was brought more than five years after the alleged violation. The district court granted the motion, reasoning that the final violation of Section 20(a) must have occurred on or before December 11, 2008, the date of Madoff's arrest and BLMIS's closure. Pet. App. 44a-45a. Running the five-year limitations period from that date, the time to bring a claim would have expired on December 11, 2013. The complaint, however, had been filed on March 28, 2014.

Petitioners argued that under *American Pipe* the time to file had been tolled by the pendency of the consolidated class actions. The district court rejected that argument, stating that "[b]ecause there are important differences between statutes of limitations and statutes of repose, the Court concludes that the statute of repose is not tolled." *Id*. 46a. Specifically, the district court understood that while statutes of limitations may be subject to equitable tolling, statutes of repose are not. *Id*. 46a-47a.

The court acknowledged that "[f]ederal courts disagree as to whether *American Pipe*'s tolling rule is equitable in nature, which would preclude its application to a statute of repose, or statutory or 'legal' in nature, which would support its application to a statute of repose." *Id*. 47a. After describing the cases in the circuit split, *id*. at 47a-49a, the district court concluded, based on its reading of circuit and Supreme Court precedent, that "that the holding in *American Pipe* is equitable in nature and does not extend to statute of repose provision in 28 U.S.C. § 1658(b)." Pet. App. 50a. It therefore dismissed the Section 20(a) claim.[1] The court dismissed petitioner's other federal claim, for racketeering, on different grounds. *Id*. 57a-58a. Once the court had disposed of the two federal claims, it declined to exercise supplemental jurisdiction over the state law claims. *Id*. 58a-59a.

3. The Eleventh Circuit affirmed the dismissal of the Section 20(a) claim solely on timeliness grounds. Pet. App. 5a. As did the district court, the court of appeals acknowledged that "[c]ourts have disagreed over the basis for the Supreme Court's decision in *American Pipe*." *Id*. 8a. The court surveyed the circuit split, describing the conflicting holdings of the Tenth, Second, and Sixth Circuits, (*id*. at 8a-10a), and then affirmed the district court's conclusion that *American Pipe* tolling is "equitable" and therefore "does not

---

[1] The court also held that respondents lacked the power to control BLMIS, and that petitioners had not suffered actual damages. Pet. App. 52a, 56a.

apply to the statute of repose at issue in this case." *Id*. 11a.[2]

4. This petition followed.

REASONS FOR GRANTING THE WRIT

This case presents an opportunity to resolve the entrenched circuit conflict over application of *American Pipe & Construction Co. v. Utah*, 414 U.S. 538 (1974), to securities litigation. The Question Presented essentially reprises the question this Court granted certiorari to decide two terms ago in *IndyMac*, but did not resolve.[3] Since this Court dismissed that case, the circuit split over whether *American Pipe* applies to statutes of repose has only expanded and become more entrenched, as both the Sixth and Eleventh Circuits have joined it.

Only this Court can resolve this conflict because it is ultimately founded on a deep disagreement over the nature of *American Pipe*'s rule—specifically, whether it creates a rule of legal, as opposed to equitable, tolling. Until this Court intervenes, this disagreement will continue to produce intolerable variation in class action practice to the detriment of

---

[2] The court of appeals also affirmed the dismissal of the racketeering claim. Pet. App. 12a. That claim is not at issue in this petition.

[3] The statute of repose at issue in *IndyMac* was Section 13 of the Securities Act, 15 U.S.C. § 77m, which applies to claims under Section 11 of the Securities Act, 15 U.S.C. § 77k. This case involves Section 1658(b), which uses language similar to Section 13 and functions similarly as well.

investors, defendants, and district courts across the country.

I. The Question The Court Granted Certiorari To Decide In *IndyMac* Remains Certworthy.

The two years since this Court granted certiorari in *IndyMac* have done nothing but increase the need for review of the Question Presented.

A. The Circuit Conflict Continues To Expand.

To start, the widely acknowledged[4] circuit conflict over *American Pipe*'s application to statutes of repose has only grown.

1. The Tenth Circuit Holds That American Pipe Applies To Statutes of Repose, While The Seventh And Federal Circuits Apply The Same Rule To Materially Indistinguishable Limitations In Other Statutes.

a. The first circuit to address *American Pipe*'s application to a period of repose was the Tenth. In *Joseph v. Wiles*, 223 F.3d 1155, 1168 (10th Cir. 2000), a class action asserting Section 11 claims was timely

---

[4] *See* Pet. App. 8a (observing that "[c]ourts have disagreed over the basis for the Supreme Court's decision in *American Pipe*" and, as a consequence, over its application to statutes of repose); *Stein v. Regions Morgan Keegan Select High Income Fund, Inc.*, 821 F.3d 780, 792 (6th Cir. 2016) ("Our fellow Circuits are split."); *Hall v. Variable Annuity Life Ins. Co.*, 727 F.3d 372, 375 n.5 (5th Cir. 2013) (acknowledging division); *Albano v. Shea Homes Ltd. P'ship*, 634 F.3d 524, 535 (9th Cir. 2011) (same).

filed in federal court. Later, after the expiration of Section 13's three-year limitations period, one of the class members filed his own suit. The initial class action was subsequently certified, but the individual suit was deemed untimely. On appeal, the Tenth Circuit reversed, holding that *American Pipe* saved the individual claim. *Id*. at 1166-68.

In particular, the court rejected the argument that *American Pipe* applied a principle of equitable tolling inapplicable to Section 13's statute of repose. For one thing, the court concluded that *American Pipe* was best viewed as applying legal, not equitable, tolling. The court explained that "[e]quitable tolling is appropriate where, for example, the claimant has filed a defective pleading during the statutory period, or where the plaintiff has been induced or tricked by his adversary's misconduct into allowing the filing deadline to pass." *Id*. at 1166 (citations omitted). "In contrast," the Tenth Circuit explained, *American Pipe* applied "legal tolling that occurs any time an action is commenced and class certification is pending." *Id*. at 1166-67. For that reason, the defendants' reliance on *Lampf, Pleva, Lipkind, Prupis & Petigrow v. Gilbertson*, 501 U.S. 350 (1991), was misplaced even if *Lampf* stood for the proposition that equitable tolling principles could never apply to a statute of repose. *See Joseph*, 223 F.3d at 1166.

Lampf was also inapposite, the Tenth Circuit held, because it simply stated that "litigation must be *commenced* . . . within three years after [a] violation." *Joseph*, 223 F.3d at 1167 (quoting *Lampf*, 501 U.S. at 364 (first alteration in original)). *American Pipe* had decided, however, that the filing of a class action commences the litigation for all putative class members for purposes of any limitations period. *Id*. at 1167. For that reason, "in a sense, the application of the *American Pipe* tolling doctrine to cases such as this one does not involve 'tolling' at all." *Id*. at 1168.

At the same time, applying *American Pipe* to both time limits under Section 13 "serves the purposes of Rule 23." *Id*. at 1167. That rule, the court explained, "encourages judicial economy by eliminating the need for potential class members to file individual claims." *Id*. But if "all class members were required to file claims in order to insure the limitations period would be tolled, the point of Rule 23 would be defeated." *Id*. Moreover, the "notice and opt-out provision of Rule 23(c)(2) would be irrelevant without tolling because the limitations period for absent class members would most likely expire, making the right to pursue individual claims meaningless." *Id*. (citation and internal quotation marks omitted).

Finally, the Tenth Circuit recognized that the legislative purposes of Section 13's limitations periods were satisfied because once the class action was filed, "defendants were on notice of the substantive claim as well as the number and generic identities of potential plaintiffs." *Id*. at 1168.

b. The Tenth Circuit's holding in *Joseph* is consistent with decisions of the Seventh and Federal Circuits that have likewise concluded that *American Pipe* applies to limitations periods that are otherwise not subject to equitable tolling.

In *Appleton Electric Co. v. Graves Truck Line, Inc.*, 635 F.2d 603 (7th Cir. 1980), the Interstate Commerce Commission had invalidated a tariff that governed shipping prices charged by trucking companies to customers. One such customer sued under the Interstate Commerce Act on behalf of overcharged shippers naming as defendants a class of trucking companies that had charged the invalidated rate. One of the members of the defendant class, Graves Truck Line, did not receive individual notice and an opportunity to opt out until after the statute of limitations had expired. *Id*. at 607. When Graves subsequently opted out, the plaintiff sued it individually, giving rise to the question of whether the pendency of the class action had satisfied the limitations period against Graves. *Id*. at 607-08.

Appleton is relevant here because this Court had deemed the statute of limitations in that case jurisdictional. *Id*. at 608 (citing 49 U.S.C. § 16(3)). And a jurisdictional limitations period shares the two features that arguably render *American Pipe* inapplicable to statutes of repose: (1) a jurisdictional limitation is not subject to equitable tolling;[5] and (2) the running of the limitations period "not only bars the remedy but also destroys the liability," *Id*.

Accordingly, the Seventh Circuit faced the same essential question as the Tenth Circuit in *Joseph* (and the three courts on the other side of the split): whether these features precluded applying *American Pipe* to the plaintiff's claims. The Seventh Circuit viewed the case as presenting a "conflict between the operation of the statute of limitations and Rule 23."

[5] *See, e.g.*, *John R. Sand & Gravel Co. v. United States*, 552 U.S. 130, 134 (2008); *Cada v. Baxter Healthcare Corp*., 920 F.2d 446, 451 (7th Cir. 1990).

Appleton, 635 F.2d at 609. It resolved that perceived conflict in favor of "'effectuat[ing] the purpose of litigative efficiency and economy,' (which Rule 23 was designed to perform)." *Id*. (quoting *Am. Pipe*, 414 U.S. at 556). It held that "where a class action suit is instituted against a class a class of unnamed defendants . . . the statute of limitations is tolled as to all putative members of the defendant class." *Id*. at 609-10. "A contrary rule would sound the death knell for suits brought against a defendant class, nullifying that part of Rule 23 that specifically authorizes such suits." *Id*. at 610. "Plaintiffs would, in each case, be required to file protective suits, pending class certification, to stop the running of the statute of limitations." *Id*. In a case like the one before it, the court observed, that would result "in the filing of a staggering number of complaints." *Id*. At the same time, applying *American Pipe* to a jurisdictional time limit "was not truly inconsistent with the operation of the statute of limitations." *Id*. at 609.

The Federal Circuit likewise has concluded that *American Pipe* applies to jurisdictional time limitations. In *Bright v. United States*, 603 F.3d 1273 (Fed. Cir. 2010), that court considered application of *American Pipe* to the jurisdictional limitations period for the Tucker Act, 28 U.S.C. § 2501. 603 F.3d at 1287. The Federal Circuit held that *American Pipe* applied because it applies a legal, not an equitable, tolling rule. *Id*. at 1287-88. A contrary conclusion would create a class action process that was "so cumbersome and unwieldy" that it would "frustrat[e] the purpose of avoiding multiplicity of suits." *Id*. at 1289.

2. The Second, Sixth, And Eleventh Circuits Refuse To Apply American Pipe To Periods Of Repose.

a. The circuit split first arose with the Second Circuit's decision in *Police & Fire Retirement System of City of Detroit v. IndyMac MBS, Inc.*, 721 F.3d 95, 101 (2d Cir. 2013). In that case, retirement pension systems from Detroit and Wyoming filed separate putative class actions against the same defendant, alleging false and misleading statements in multiple offerings of mortgage-backed securities. When the cases were consolidated, Wyoming was appointed as lead plaintiff and Detroit was left to be represented by Wyoming as a member of Wyoming's putative class. Wyoming then amended its complaint to include securities that Detroit had purchased, but Wyoming had not. Approximately six months later, the district court determined that Wyoming did not have standing to assert claims arising from the securities that it had not purchased on behalf of the class (including Detroit). When several members of the putative class, including Detroit, moved to intervene to assert those claims, the district court held it was too late—by then, Section 13's three-year limitations period had run on the claims and, the court held, *American Pipe* tolling did not apply. *See IndyMac*, 721 F.3d at 102-04.

The Second Circuit affirmed. The court began from the premise that Section 13's three-year limitations period established a statute of repose, not a statute of limitations. *See id*. at 106-07. As such, the court believed, the three-year provision created a "*substantive* right in those protected to be free from liability after a legislatively-determined period of time." *Id.* at 106 (citation omitted). This mattered, the court stated, because "while statutes of limitations are often subject to tolling principles, a statute of repose *extinguishes* a plaintiff's cause of action after the passage of a fixed period of time" and therefore is not subject to equitable tolling. *Id.* (citations and internal quotation marks omitted). According to the court of appeals, that is why, for example, in *Lampf,* this Court refused to apply equitable tolling to Section 13's three-year period, which establishes a statute of repose.

The question in *IndyMac*, then, was whether *American Pipe* had created a principle of equitable tolling that was presumptively inapplicable to a statute of repose, or a rule of legal tolling, which could apply. On that question, the Second Circuit acknowledged, the "Courts of Appeals are divided." 721 F.3d at 108 (citing cases from the Second, Fourth, Ninth, Tenth, and Federal circuits); *see also id.* at 108 n.16 ("Experienced and capable judges of the district courts in our Circuit have similarly drawn disparate conclusions and are without consensus.").

Rather than decide the issue, the Second Circuit instead concluded that it made no difference. On the one hand, if *American Pipe*'s "tolling rule is properly classified as 'equitable,' then application of the rule to Section 13's three-year repose period is barred by *Lampf*, which states that equitable 'tolling principles do not apply to that period.'" *Id.* at 109 (quoting *Lampf*, 501 U.S. at 363). But "[e]ven assuming, *arguendo*, that the *American Pipe* tolling rule is 'legal'—based upon Rule 23, which governs class actions—we nonetheless hold that its extension to the statute of repose in Section 13 would be barred by the Rules Enabling Act." *Id*. The court observed that the Rules Enabling Act provides that in issuing federal rules of practice and procedure, the courts "shall not abridge, enlarge or modify any substantive right." *Id*. (quoting 28 U.S.C. § 2072(b)). And while the Second Circuit recognized that this Court had rejected a Rules Enabling Act objection in *American Pipe* itself, it concluded that *American Pipe* "did not consider whether procedural rules authorize tolling of a statute of repose defining a substantive right," because the Second Circuit determined that the statutory provision at issue in *American Pipe* was "procedural," 721 F.3d at 109 n.17, unlike Section 13's statute of repose, which "creates a *substantive* right, extinguishing claims after a three-year period," *id*. at 109. The court of appeals did not analyze *American Pipe* under the criteria set forth by this Court in *Shady Grove Orthopedic Associates, P.A. v. Allstate Ins. Co.*, 559 U.S. 393, 407-08 (2010).

The Second Circuit acknowledged that "failure to extend *American Pipe* tolling to the statute of repose in Section 13 could burden the courts and disrupt the functioning of class action litigation." 721 F.3d at 109. But the court of appeals was confident that "sophisticated, well-counseled litigants" would find some unspecified way of avoiding those consequences. *Id*. And if they did not, that problem rests with Congress, not the courts. *Id*. at 110.

In ensuing years, the Second Circuit has extended *IndyMac* to other statutes of repose. In *SRM Global Master Fund Limited Partnership v. Bear Stearns Co. L.L.C.*, No. 14-507-CV, 2016 WL 3769735, at *2 (2d Cir. July 14, 2016), the court of appeals held that "[f]or the reasons we provided in *IndyMac*, we hold that *American Pipe* tolling does not apply to § 1658(b)(2)'s five-year statute of repose," the same limitations period at issue in this case. And in *Dekalb County Pension Fund v. Transocean Ltd.*, 817 F.3d 393, 414 (2d Cir. 2016), *as amended* (Apr. 29, 2016), *petition for cert. docketed*, 16-206 (Aug. 15, 2016), the court of appeals held that "our holding in *IndyMac*—that if the *American Pipe* tolling rule is legal in nature, the Rules Enabling Act precludes its extension to Section 13's statute of repose—applies equally to the statutes of repose applicable to Section 14(a) as well."

b. The Sixth Circuit recently reached the same conclusion. In *Stein v. Regions Morgan Keegan Select High Income Fund, Inc.*, 821 F.3d 780 (6th Cir. 2016), the Sixth Circuit acknowledged that its "fellow Circuits are split" over *American Pipe*'s application to Section 13's three-year limitations period. *Id*. at 792. But after examining both the Tenth and Second Circuit's reasoning, the Sixth Circuit concluded that "*IndyMac* has the more cogent and persuasive rule." *Id*. at 793.[6]

---

[6] In those circuits that have no governing circuit precedent, the majority of district courts continue to apply the *American Pipe* rule. *See, e.g.*, *N. Sound Capital LLC v. Merck & Co., Inc.*, Nos. 3:13-cv-7240 (FLW)(DEA), 3:14-cv-7241 (FLW)(DEA), 3:13-cv-242 (FLW)(DEA) & 3:14-cv-241 (FLW)(DEA), 2015 WL 5055769, at *9 (D.N.J. Aug. 26, 2015) ("Courts regularly apply legal tolling, and in particular *American Pipe* tolling, to statutes of repose.") (appeal pending); *In re BP P.L.C. Sec. Litig.*, No. 4:13-CV-1393, 2014 WL 4923749, at *5 (S.D. Tex. Sept. 30, 2014) ("This Court, however, is persuaded by the Tenth Circuit's

c. In this case, the Eleventh Circuit likewise acknowledged that "[c]ourts have disagreed over the basis for the Supreme Court's decision in *American Pipe*." Pet. App. 8a. The court then examined the reasoning of *Joseph*, *IndyMac*, and *Stein*. *Id*. 8a-10a. After recounting that "[t]he district court ultimately relied on these decisions in determining that the *American Pipe* rule is one of equitable tolling," the Eleventh Circuit affirmed and held "that *American Pipe* tolling does not apply to the statute of repose at issue in this case." *Id*. 11a.

B. This Case And *IndyMac* Were Wrongly Decided.

Review of the Question Presented is also warranted because the decision below, and the Second Circuit's decision in *IndyMac*, are wrong.

1. American Pipe Did Not Establish A Rule Of Equitable Tolling Inapplicable To A Statute Of Repose.

First, there is no basis for the suggestion—which formed the basis for the Eleventh Circuit's holding in this case—that *American Pipe* created the kind of equitable tolling inapplicable to a statute of repose.

Unlike equitable tolling, which generally is available at a judge's discretion "when a litigant has pursued his rights diligently but some extraordinary

---

conceptualization [in *Joseph*] of the *American Pipe* tolling doctrine."); *Arivella v. Lucent Techs., Inc.*, 623 F. Supp. 2d 164, 177-78 (D. Mass. 2009) (collecting citations); Petition for a Writ of Certiorari at 17-18, *Pub. Emps.' Ret. Sys. of Miss. v. IndyMac MBS, Inc.*, No. 13-640 (Nov. 22, 2013).

circumstance prevents him from bringing a timely action," *CTS Corp. v. Waldburger*, 134 S. Ct. 2175, 2183 (2014) (quotation marks omitted); *Holland v. Florida*, 560 U.S. 631, 649 (2010), this Court has made clear that *American Pipe* tolling applies to all class members, whether or not they have paid attention to the suit or diligently pursued their rights, *see Am. Pipe*, 414 U.S. at 551.

That is because the rule of *American Pipe* was derived not from equity, but from this Court's interpretation of Rule 23, which was promulgated through an exercise of this Court's authority under the Rules Enabling Act, 28 U.S.C. § 2072. Applying ordinary tools of legal interpretation—rather than equitable balancing—the Court examined the text, history, and purposes of the rule. *Am. Pipe*, 414 U.S. at 453-58. The Court was "convinced that the rule most consistent with federal class action procedure must be that the commencement of a class action suspends the applicable statute of limitations as to all asserted members of the class who would have been parties had the suit been permitted to continue as a class action." *Id.* at 554. This "interpretation" of Rule 23 was "necessary to insure effectuation of the purposes of litigative efficiency and economy that the Rule in its present form was designed to serve." *Id.* at 555-56 (emphasis added). The Court reaffirmed that *American Pipe* was an interpretation of Rule 23 in *Chardon v. Fumero Soto*, 462 U.S. 650 (1983), explaining that in *American Pipe*, it had "*interpreted the Federal Rules of Civil Procedure* to permit a federal statute of limitations to be tolled between the filing of an asserted class action and the denial of class certification," *id.* at 654 (emphasis added), in order to achieve the "federal interest in assuring the efficiency and economy of the class action procedure," *id*. at 661.

2. *Applying* American Pipe *To A Statute of Repose Does Not Contravene The Rules Enabling Act.*

In this case, the Eleventh Circuit discussed (but ultimately did not rely on) the Second Circuit's broader holding that even if *American Pipe* tolling is legal in nature, its application to a statute of repose would violate the Rules Enabling Act. That conclusion is likewise incorrect. The Second Circuit had reached that result by concluding that statutes of repose "create[] a *substantive right*, extinguishing claims after" they have run. *IndyMac*, 721 F.3d at 109. "Permitting a plaintiff to file a complaint or intervene after the repose period" had run, the court concluded, "would therefore necessarily enlarge or modify a substantive right and violate the Rules Enabling Act." *Id*. That reasoning fails for several reasons.

First, *American Pipe* itself rejected the premise that the Rules Enabling Act prohibits any application of a rule that can be said to affect substantive rights. 414 U.S. at 557-58.[7] The question "is not whether a

---

[7] *IndyMac* also overstated the degree to which the longer limitations periods in Section 13 and Section 1658(b)(2) (three and five years respectively) establish materially more substantive rights than their shorter counterparts, which the court acknowledged were subject to *American Pipe*. The statutory text does not expressly extinguish or confer any rights, nor does it forbid tolling. In fact, the language of these

time limitation is 'substantive' or 'procedural,' but whether tolling the limitation in a given context is consonant with the legislative scheme." *Id.* The "mere fact that a federal statute providing for substantive liability also sets a time limitation upon the institution of suit does not restrict the power of the federal courts to hold that the statute of limitations is tolled under certain circumstances not inconsistent with the legislative purpose." *Id*. at 559.

The same is true of Section 1658's statute of repose (as well as Section 13's, which uses very similar language and functions in a similar manner). The question is whether applying *American Pipe* to actions like this one is consistent with the statute's purposes—if it is, then applying it invades no substantive right of a defendant but rather reflects that Congress never intended defendants to be free from liability to the class members whose claims were timely filed under the rule.

Second, applying the correct standard, *American Pipe* is consistent with the Rules Enabling Act because it is entirely consonant with Section 1658(b).

Language. Section 1658(b) provides that any covered fraud action "may be brought" within five years after the date of the violation. 28 U.S.C. § 1658(b)(2). "'Brought' in this context means

---

provisions is no more absolute than the Clayton Act's limitations provision at issue in *American Pipe*, which stated that an action "shall be forever barred" if not commenced in time. *See* 15 U.S.C. § 15b. If that language did not extinguish rights, it is difficult to see why the language of either Section 13 or Section 1658(b) does.

'commenced.'" *Merrill Lynch, Pierce, Fenner & Smith Inc. v. Manning*, 136 S. Ct. 1562, 1568 (2016) (quoting *Brought*, Black's Law Dictionary (3d ed. 1933)). And in *American Pipe*, this Court held that "a timely class action complaint commences the action for all members of the class as subsequently determined." 414 U.S. at 550. That interpretation of the statute is supported by the provision's use of the passive voice—"be brought"—which encompasses a representative bringing a suit on another's behalf. By refusing to address the question more specifically than that, Congress left it to the courts to decide how the provision would apply to representative actions (including class actions). *American Pipe* took up that responsibility, answering the question by sensibly considering the rules governing and purposes behind class action litigation.

Purposes. Applying *American Pipe* to Section 1658(b) is also consistent with the legislative purposes of the statute. "Limitations periods are intended to put defendants on notice of adverse claims and to prevent plaintiffs from sleeping on their rights, but these ends are met when a class action is commenced." *Crown, Cork & Seal Co.*, 462 U.S. at 352 (citations omitted). Moreover,

> a class complaint "notifies the defendants not only of the substantive claims being brought against them, but also of the number and generic identities of the potential plaintiffs who may participate in the judgment." The defendant will be aware of the need to preserve evidence and witnesses respecting the claims of all the members of the class.

Id. (quoting *Am. Pipe*, 414 U.S. at 555).

"Statutes of repose also encourage plaintiffs to bring actions in a timely manner, and for many of the same reasons." *CTS Corp.*, 134 S. Ct. at 2183. In addition, statutes of repose "effect a legislative judgment that a defendant should be free from liability after the legislatively determined period." *Id.* (quotation marks omitted) *American Pipe* is entirely consistent with that purpose because it guarantees that after the limitations period has expired, no liability will be imposed beyond that claimed in lawsuits filed on or before that date.

Of course, litigation over those timely filed claims may well continue long after the period of repose has expired. There is no argument, for example, that the policy of repose is violated when a defendant is held liable to members of a timely filed class action in a case certified after the limitations period has run. But the purpose of a statute of repose is not to provide defendants complete certainty as to the scope of their liability, but instead to fix the *outer limit* of their *potential* liability. *American Pipe* simply informs defendants that this outer limit includes possible liability to members of putative class actions filed within the statute of repose. Whether that liability is resolved through a certified class action or through individual suits by class members is irrelevant as far as the policies underlying the statute of repose are concerned.

Practical Consequences. Congress could not possibly have intended the intolerable results that would arise if *American Pipe* did not apply to Section 1658(b) or other statutes of repose.

In *IndyMac*, the Second Circuit did not deny that refusing to apply *American Pipe* to Section 13's period of repose would have exactly the same effects this Court found untenable in *American Pipe* itself. In many cases, a final class certification decision may not take place until years after the limitations period has expired—particularly when suit is filed close to the end of the limitations periods or if class issues are appealed.[8] In light of this reality, under *IndyMac*, "[p]otential class members would be induced to file protective motions to intervene or to join in the event that a class was later found unsuitable," thereby "breed[ing] needless duplication of motions." *Am. Pipe*, 414 U.S. at 553-54.

Refusal to toll also dramatically augments the cost of class litigation. Each potential opt-out plaintiff incurs the additional expense to retain counsel, file

---

[8] A recent study found that rulings on class certification take three years or longer in more than one-third of cases, and often take longer than five years. *See* Svetlana Starykh & Stefan Boettrich, *Recent Trends in Securities Class Action Litigation: 2015 Full-Year Review* 20 (2016), http://www.nera.com/content/dam/nera/publications/2016/2015_ Securities_Trends_Report_NERA.pdf; *see also, e.g.*, *Erica P. John Fund, Inc. v. Halliburton Co.*, 309 F.R.D. 251, 255 (N.D. Tex. 2015) (class certification order issued more than ten years after securities issued); *Fort Worth Emps.' Ret. Fund v. J.P. Morgan Chase & Co.*, 301 F.R.D. 116, 123-24 (S.D.N.Y. 2014) (approximately seven years); *In re Merck & Co., Inc. Sec., Derivative & "ERISA" Litig.*, No. MDL No. 1658 (SRC), at *1 (D.N.J. Jan. 30 2013) (approximately nine years); Final Judgment & Order of Dismissal at 2, *In re McKesson HBOC, Inc. Sec. Litig.*, No. 5:99-cv-20743, Dkt. No. 1562 (N.D. Cal. Apr. 13, 2007) (approximately eight years); Order Granting in Part Lead Plaintiff' Second Renewed Motion for Class Certification at 2, *In re Xerox Corp. Sec. Litig.*, No. 3:99-cv-2374 (AWT), Dkt. No. 431 (D. Conn. Sept. 30, 2008) (same)..

an individual complaint, and then monitor all of the activity in the entire litigation.[9] Defendants must likewise pay their counsel to monitor and respond to the many duplicative actions that a rule denying tolling inevitably prompts. The courts must expend substantial additional effort to manage all the complaints and deal with each party's counsel. And everyone—the courts, plaintiffs, and defendants—must bear the added expense of discovery addressing each of the various claims individually. Finally, if the plaintiffs ultimately prevail, the defendants may bear the cost of all that wasted attorney time under any applicable fee-shifting statute. *See, e.g.*, 15 U.S.C. § 77k(e) (authorizing award of attorney's fees in Section 11 cases).

And all for no conceivable purpose. Under the *IndyMac* rule, sophisticated plaintiffs will file protective individual actions, providing no real benefit to the defendant. At the same time, class members who are less sophisticated or well-resourced predictably will forfeit their claims if class certification is denied. While defendants would benefit from this injustice, they cannot claim that

[9] In this respect, *IndyMac* undermines the design of the Private Securities Litigation Reform Act, which requires securities class actions to be helmed by a single, sophisticated lead plaintiff—as opposed to a collection of plaintiffs advancing a flotilla of complaints. *See* 15 U.S.C. § 78u-4(a)(3). The rule of *IndyMac* predictably balkanizes almost every high profile action as multiple institutional (and other sophisticated) investors will file their own suits to avoid the prospect that befell the plaintiffs in *IndyMac* and this case.

this windfall amounts to a substantive right Congress intended to bestow.

Constitutional Avoidance. Refusing to apply *American Pipe* to statutes of repose would also raise grave constitutional questions.

"In the context of a class action predominantly for money damages," this Court has "held that absence of notice and opt-out violates due process." *Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338, 363 (2011) (citing *Phillips Petrol. Co. v. Shutts*, 472 U.S. 797, 812 (1985)). But the constitutional right to opt out would be illusory if opting out simply provided an individualized opportunity to have one's claims immediately dismissed as untimely. *See Crown, Cork & Seal Co.*, 462 U.S. at 351-52 (recognizing the need for the opt-out right to remain meaningful even after the limitations period has run); *Eisen v. Carlisle & Jacquelin*, 417 U.S. 156, 176 & n.13 (1974) (same). Yet, under *IndyMac*, in a great many cases, class members' opt-out rights arise only after a statute of repose has expired. In this common circumstance, *IndyMac* renders the opt-out right meaningless—the only way for class members to have any chance of vindicating their legal rights is to remain members of the class.

The burden on class members' due process opt-out right is even greater in cases involving multiple different claims with different limitations periods. Assume, for example, that a class complaint states claims under Section 11 of the 1933 Securities Act (subject to Section 13's three-year statute of repose) and also under Section 10(b) the 1934 Act (subject to a five-year period under 28 U.S.C. § 1658(b)). As in this case, the class is certified and proceeds toward settlement. If the limitations period has run on the Section 11 claims, but not the Section 10(b) claims, then individual plaintiffs who wish to pursue their Section 10(b) claims on their own are in a predicament because they cannot opt out *in part*. Thus, they can either remain in the class—accepting a settlement of all of their claims and forgoing their right to litigate the Section 10(b) claims as they see fit—or they can opt out, in which case their Section 11 claims will be time-barred.

The constitutional right to opt out is based in "our deep-rooted historic tradition that everyone should have his own day in court." *Ortiz v. Fibreboard Corp.*, 527 U.S. 815, 846 (1999) (quotation marks omitted). A rule that permits class members to opt out but not to pursue their own individual claims does just as much violence to this tradition as simply prohibiting plaintiffs from opting out at all. Accordingly, even if the Rules Enabling Act could be read to prohibit applying *American Pipe* to Section 13 or Section 1658(b), the Act must yield to the superior demands of the Due Process Clause.

III. This Case Presents A Strong Vehicle To Resolve This Important Question.

This case presents this Court an exceptional opportunity to resolve the Question Presented.

A. The Question Presented Is Important.

As the expanding circuit conflicts demonstrate, the need for this Court's review has only intensified in the years since it granted certiorari in *IndyMac*. During that short time, *American Pipe*'s applicability to periods of repose has determined the outcome in numerous securities cases, some of which involve alleged frauds that inflicted massive injuries on the public. *See, e.g.*, Pet. App. 1a-2a (arising out of Madoff Ponzi scheme); *In re LIBOR-Based Fin. Instruments Antitrust Litig.*, No. 11 MDL 2262 NRB, 2015 WL 6243526, at *4, *138 (S.D.N.Y. Oct. 20, 2015) (arising out of LIBOR manipulation); *In re BP*, 2014 WL 4923749, at *2, *4 (arising out of Deepwater Horizon disaster).[10]

The harmful consequences of *IndyMac* in the circuits that follow its rule is reason enough to grant review. But the lingering uncertainty for litigants in other circuits that have not yet decided whether *American Pipe* applies to statutes of repose is just as untenable. In those jurisdictions, potential securities plaintiffs are forced to guess whether they must file their own protective lawsuits to safeguard against the possibility that class certification in a pending action will be denied (or granted, then overruled on appeal) after the limitations period has run. If they

---

[10] *See also, e.g.*, *SRM Glob. Master Fund Ltd. P'ship v. Bear Stearns Cos.*, No. 14-507-cv, 2016 WL 3769735, at *2 (2d Cir. July 14, 2016); *Friedman v. JP Morgan Chase & Co.*, No. 15-cv-5899 (JGK), 2016 WL 2903273, at *9 (S.D.N.Y. May 18, 2016), *appeal docketed*, No. 16-1913 (2d Cir. June 15, 2016); *N. Sound Capital LLC v. Merck & Co.*, Nos. 3:13-cv-7240 (FLW)(DEA), 3:14-cv-7241 (FLW)(DEA), 3:13-cv-242 (FLW)(DEA) & 3:14-cv-241 (FLW)(DEA), 2015 WL 5055769, at *6-8 (D.N.J. Aug. 26, 2015; *In re Regions Morgan Keegan Sec., Derivative & ERISA Litig.*, Nos. 2:13-cv-02841-SHM-dkv & 2:09-2009-SHM-dkv, 2015 WL 10713983, at *3 (W.D. Tenn. July 31, 2015); *Prudential Ins. Co. of Am. v. Bank of Am., N.A.*, 14 F. Supp. 3d 591 (D.N.J. 2014); *Nat'l Credit Union Admin. Bd. v. Morgan Stanley & Co.*, No. 13 Civ. 6705(DLC), 2014 WL 241739, at *7 (S.D.N.Y. Jan. 22, 2014).

guess wrong, genuine injuries and blatant frauds may go unaddressed. If they act conservatively, they will burden the courts with pleadings that serve no real-world purpose, and bear significant expenses for doing so.

The passage of time has also reinforced that further percolation would serve no purpose and only exacerbate the harms caused by the present circuit conflict. The decision below, for example, did little more than recite the conflicting reasoning of the courts in the split, then pick a side. Pet. App. 8a-10a.

B. This Case Squarely Presents The Question With Compelling Facts.

In this case, petitioners filed their complaint as soon as possible after learning that they would not receive any benefit from the class settlement in *Shapiro*—which itself was not certified until after the five-year period had run. Indeed, they filed within a week of the class certification order, and before final judgment in *Shapiro* was even entered. All of the relevant arguments about the applicability of *American Pipe* tolling have been studiously preserved, and the Eleventh Circuit affirmed the dismissal of the Section 20(a) claim *solely* based on its conclusion that *American Pipe* tolling does not apply to statutes of repose. The question is thus squarely presented.

CONCLUSION

For the foregoing reasons, the petition for a writ of certiorari should be granted.

Respectfully submitted,

Helen Davis Chaitman
Lance Gotthoffer
CHAITMAN LLP
465 Park Ave.
New York, NY 10022

Thomas C. Goldstein
Counsel of Record
Kevin K. Russell
Tejinder Singh
GOLDSTEIN & RUSSELL, P.C.
7475 Wisconsin Ave.
Suite 850
Washington, DC 20814
(202) 362-0636
tg@goldsteinrussell.com

September 26, 2016

APPENDIX

APPENDIX A

United States Court of Appeals,
Eleventh Circuit.

Russell Dusek, Marsha Peshkin, et al.,

Plaintiffs-Appellants,

v.

JPMorgan Chase & Co., JPMorgan Chase Bank N.A., et al.,

Defendants-Appellees.

No. 15-14463

Date Filed: 08/10/2016

Before ED CARNES, Chief Judge, TJOFLAT, Circuit Judge, and TITUS,* District Judge.

Opinion

TITUS, District Judge:

For twenty years, Bernard Madoff ran the largest known Ponzi scheme in history through his investment advisory business, Bernard L. Madoff Investment Securities LLC ("BLMIS") and its

---

* Honorable Roger W. Titus, Senior United States District Judge for the District of Maryland, sitting by designation.

predecessors and affiliates. *Dusek v. JPMorgan Chase & Co.*, 132 F. Supp. 3d 1330, 1336 (M.D. Fla. 2015). The house of cards collapsed on December 11, 2008, when Madoff was arrested, and the Securities and Exchange Commission ("SEC") filed a civil complaint against him and BLMIS.[1] *Id.* at 1344-45. The U.S. District Court for the Southern District of New York appointed a trustee for the liquation of BLMIS. *Id.* at 1345. The trustee calculated customer claims using the "Net Investment Method," which credited the amount of cash deposited into a customer's BLMIS account, less any amount withdrawn from it. *Id.* Customers who had deposited more than they had withdrawn, excluding appreciation, had a positive net investment and were deemed "net losers." The trustee limited claims to these customers. *Id.*

In the wake of the SEC and bankruptcy proceedings, several class actions were filed against JPMorgan Chase & Co., JPMorgan Chase Bank, N.A., J.P. Morgan Securities LLC, and J.P. Morgan Securities, Ltd. (collectively "JPMorgan") in the Southern District of New York by customers who directly had capital invested with BLMIS as of December 2008. BLMIS maintained a series of accounts at JPMorgan that received the majority of funds that Madoff's victims "invested." *Id.* at 1346. The cases were consolidated on December 5, 2011 as *Shapiro v. JPMorgan Chase & Co*., Case No. 1:11-cv-

[1] The district court's Opinion and Order provides a thorough history of the scheme, how it was perpetrated, and the relationship between Madoff and Appellees. *See Dusek v. JPMorgan Chase & Co.*, 132 F. Supp. 3d 1330, 1336-46 (2015).

8331-CM, 2014 WL 1224666 (S.D.N.Y. Mar. 24, 2014). The Consolidated Amended Class Complaint alleged nine common law claims against JPMorgan. *Id.* at *1. No federal claims were asserted. *Id.*

JPMorgan entered a global resolution on January 6, 2014, involving three settlements. *See Dusek*, 132 F. Supp. 3d at 1346. First, it entered into a Deferred Prosecution Agreement with the U.S. Attorney for the Southern District of New York. *Id*. Second, it paid the trustee $325 million in settlement of the bankruptcy claims. *Id*. Finally, JPMorgan paid $218 million in settlement of the Shapiro class action, for which the court certified a class whose definition was intended to include only "net losers," thus excluding investors who withdrew more than they had invested ("net winners") before the scheme collapsed. *Id*.; *see Shapiro*, 2014 WL 1224666, at *13.

The legal fallout then moved to the south[2] when, on March 28, 2014, this putative class action was filed in the U.S. District Court for the Middle District of Florida. *Dusek*, 132 F. Supp. 3d at 1334. Appellants' Second Amended Complaint sought to hold liable JPMorgan and two JPMorgan employees: John Hogan, who served as Chief Risk Officer and later Chairman of Risk for JPMorgan, and Richard Cassa, who served

[2] It also moved across the Hudson River to New Jersey, where an action parallel to this case was filed by the same attorneys filing the Florida action now before this Court. *See Friedman v. JPMorgan Chase & Co.*, No. 2:14-CV-1988, 2015 WL 1003887, at *5 (D.N.J. Mar. 2, 2015) (transferring that action from the District of New Jersey to the Southern District of New York).

as Client Relationship Manager for one of Madoff's accounts. *Id.* at 1335. Appellants argued that JPMorgan and the two employees were liable as control persons under federal securities laws given their banking relationship with Madoff and BLMIS and their access to BLMIS's bank accounts. *Id.* at 1347. Appellants also asserted a federal RICO claim for JPMorgan's investments in BLMIS feeder funds and failure to report suspicious banking activities to the SEC. *Id.* at 1353. Appellants sought to recover the value of the securities listed on account statements issued by BLMIS on November 30, 2008—totaling nearly $64.8 billion in net investments and related fictitious gains. *Id.* at 1338.

On September 17, 2015, the district court granted Appellee/Defendants' Motion to Dismiss the Second Amended Complaint. *Id.* at 1354. It dismissed Count One, alleging violations of Section 20(a) of the Securities Exchange Act of 1934, and Count Nine, the federal RICO claim, with prejudice, and declined supplementary jurisdiction for the remaining counts brought under state law, dismissing them without prejudice.[3] *Id.*

---

[3] On May 19, 2016, eight months after the decision below in this case, the U.S. District Court for the Southern District of New York dismissed a parallel class action brought on behalf of Madoff net winners with claims similar to those in this case. *See Friedman v. JPMorgan Chase & Co.*, No. 15-cv-5899, 2016 WL 2903273, at *1 (S.D.N.Y. May 18, 2016). There, the court dismissed the claims as time-barred under the Exchange Act's five-year statute of repose and further held that the net winner plaintiffs were never members of the *Shapiro* class (which included only net losers) and their claims were not substantially

Because this Court finds that Appellants' Section 20(a) claim was untimely and their federal RICO claim was barred by the Private Securities Litigation Reform Act, we affirm the judgment of the district court.

I.

Review of a district court's decision to grant a motion to dismiss is conducted de novo. *Spain v. Brown & Williamson Tobacco Corp.*, 363 F.3d 1183, 1187 (11th Cir. 2004). In deciding a Rule 12(b)(6) motion to dismiss, the court must accept all factual allegations in a complaint as true and take them in the light most favorable to plaintiff, *Erickson v. Pardus*, 551 U.S. 89, 94 (2007), but "[l]egal conclusions without adequate factual support are entitled to no assumption of truth," *Mamani v. Berzain*, 654 F.3d 1148, 1153 (11th Cir. 2011) (citations omitted). The motion is granted only when the movant demonstrates that the complaint has failed to include "enough facts to state a claim to relief that is plausible on its face." *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007).

II.

A. Tolling

A private action under Section 20(a) of the Exchange Act[4] must be filed within the earlier of "(1) 2

---

similar to the claims in the *Shapiro* class action. *Id.* at *8-9. Finally, like the district court here, the court held that the plaintiffs failed to plead that JPMorgan controlled Madoff, *id.* at *10-13, and also dismissed the federal RICO claim. *Id.* at *13-14.

[4] Section 20(a) provides that "[e]very person who, directly or indirectly, controls any person liable under any provision of this chapter or of any rule or regulation thereunder shall also be liable

years after the discovery of the facts constituting the violation; or (2) 5 years after such violation." 28 U.S.C. § 1658(b) (2014). 28 U.S.C. § 1658(b) is construed by courts as having a two-year statute of limitations and a five-year period of repose. *See Lampf, Pleva, Lipkind, Prupis & Petigrow v. Gilberston*, 501 U.S. 350, 363, (1991) (construing the previous version of the statute that had a one- and three-year structure). *See also Dekalb Cty. Pension Fund v. Transocean Ltd.*, 817 F.3d 393, 398 (2d Cir. 2016), *as amended* (Apr. 29, 2016); *McCann v. Hy-Vee, Inc.*, 663 F.3d 926, 930-32 (7th Cir. 2011).

The Supreme Court in *CTS Corp. v. Waldburger* discussed at length the difference between statutes of limitation and statutes of repose, both of which "seek to attain different purposes and objectives." 573 U.S. ----, ----, 134 S.Ct. 2175, 2182 (2014). While a statute of limitations is intended to "require plaintiffs to pursue 'diligent prosecution of known claims' " by limiting the time to bring suit based on the date when the cause of action accrued, *id*. (quoting Black's Law Dictionary 1546 (9th ed. 2009)), a statute of repose "puts an outer limit on the right to bring a civil action" based on the "date of the last culpable act or omission of the

---

jointly and severally with and to the same extent as such controlled person to any person to whom such controlled person is liable . . . unless the controlling person acted in good faith and did not directly or indirectly induce the act or acts constituting the violation or cause of action." 15 U.S.C. § 78t(a). Appellants allege that the primary violation underlying the § 20(a) claim was Madoff and BLMIS's violation of § 10(b) of the Exchange Act and Rule 10b-5.

defendant," whether or not an injury even occurred or was discovered, *id*. "The repose provision is therefore equivalent to a cutoff, in essence an absolute bar on a defendant's temporal liability." *Id*. at 2183 (internal citation and quotation marks omitted).

The Court went on to state that statutes of repose are distinct from statutes of limitation in that they are not subject to equitable tolling, "even in cases of extraordinary circumstances beyond a plaintiff's control." *Id*. (citing *Lampf*, 501 U.S. at 363 ("[A] period of repose [is] inconsistent with tolling"); 4 C. Wright & A. Miller, Federal Practice and Procedure § 1056 (3d ed. 2002) ("[A] critical distinction is that a repose period is fixed and its expiration will not be delayed by estoppel or tolling")). *See also Tello v. Dean Witter Reynolds, Inc.*, 410 F.3d 1275, 1279 n.5 (11th Cir. 2005).

Appellants contend that under *American Pipe & Construction Co. v. Utah*, 414 U.S. 538 (1974), the statute of repose was nevertheless tolled by the pendency of the *Shapiro* class action. They argue that *American Pipe* involved "legal"—not equitable—tolling, and tolling is therefore not foreclosed by CTS. Appellants rely on the Tenth Circuit's decision in *Joseph v. Wiles*, 223 F.3d 1155 (10th Cir. 2000), to support their contention that their claims are timely because of the pendency of the Shapiro class action.

In *American Pipe*, the Supreme Court held that "the commencement of a class action suspends the applicable statute of limitations as to all asserted members of the class who would have been parties had the suit been permitted to continue as a class action." *American Pipe*, 414 U.S. at 554. In *Crown, Cork &*

Seal Co., Inc. v. Parker, 462 U.S. 345, 353-54 (1983), the Supreme Court extended *American Pipe* tolling to would-be class members who filed separate actions after the denial of class certification.

Courts have disagreed over the basis for the Supreme Court's decision in *American Pipe*—whether it relied mainly on (a) Fed. R. Civ. P. 23 in allowing tolling because otherwise it would "frustrate the principal function of a class suit" and create a "multiplicity of activity which Rule 23 was designed to avoid," *American Pipe*, 414 U.S. at 551, or (b) the equitable power of courts to toll statutes of limitations, *id*. at 557-59.[5] In *Joseph*, the Tenth Circuit held that American Pipe tolling applied to the statute of repose in Section 13 of the Securities Act because it was a rule of legal tolling derived from Rule 23. 223 F.3d at 1166-68.

Appellees argue that the decision in *Police and Fire Retirement System of the City of Detroit v. IndyMac MBS, Inc.*, 721 F.3d 95 (2d Cir. 2013), is the more persuasive. There, the Second Circuit found that it did not matter whether the *American Pipe* tolling rule was legal or equitable in nature: either way, there can be no tolling for statutes of repose. *Id*. at 109. The court reasoned that the Rules Enabling Act, 28 U.S.C. § 2072(b), which bars courts from enlarging or

---

[5] Courts have also noted that, in the past and including during the time of *American Pipe*, courts used the term "statute of limitations" to refer to statutes of repose, thus adding to the confusion on this issue. *See, e.g.*, *Police and Fire Retirements System of the City of Detroit v. IndyMac MBS, Inc.*, 721 F.3d 95, 106 n.13 (2d Cir. 2013).

modifying substantive rights, precludes a court from relying upon Rule 23 as a basis for permitting a plaintiff to file an otherwise untimely complaint (or intervene in a pending timely filed action) after the period of repose has run. *Id*. The Second Circuit has recently reaffirmed its conclusion in a case in which, like this one, plaintiffs sought to invoke *American Pipe* tolling for an untimely action brought under Section 20(a). *SRM Glob. Master Fund Ltd. P'ship v. Bear Stearns Cos. L.L.C.*, ---F.3d ----, No. 14-507-CV, 2016 WL 3769735, at *2 (2d Cir. July 14, 2016). The court rejected this contention, holding that "For the reasons we provided in *IndyMac*, . . . *American Pipe* tolling does not apply to § 1658(b)(2)'s five-year state of repose." *Id*. at *2.

Like the Second Circuit, the Sixth Circuit has also applied the Supreme Court's reasoning in *CTS* and followed the Second Circuit's decision in IndyMac, declining to toll a statute of repose for, inter alia, a Section 20(a) claim. *Stein v. Regions Morgan Keegan Select High Income Fund, Inc.*, 821 F.3d 780, 783 (6th Cir. 2016). In *Stein*, the Sixth Circuit provided a well-reasoned discussion of why the Rules Enabling Act would prohibit tolling of a statute of repose:

> Statutes of repose arguably affect rights, remedies, and rules of decision: they confer on defendants a right to be free of liability by imposing an absolute temporal bar on claims, prevent recovery by plaintiffs after the repose period, and impose the additional decision rule that courts must rule in defendants' favor if plaintiffs delay beyond the statutory period to bring suit. That statutes of repose vest a substantive right in defendants to be free of

> liability is underscored by the Supreme Court's analogies in *CTS* between statutes of repose and the ability to discharge debts in bankruptcy or to be free of double jeopardy in criminal proceedings. Because statutes of repose give priority to defendants' right to be free of liability after a certain absolute period of time (rather than plaintiffs' ability to bring claims), we cannot endorse the Tenth Circuit's view—expressed prior to *CTS*—that "[d]efendants' potential liability should not be extinguished simply because the district court left the class certification issue unresolved." *Joseph*, 223 F.3d at 1168. We therefore join the Second Circuit in holding that, regardless of whether *American Pipe* tolling is derived from courts' equity powers or from Rule 23, it does not apply to statutes of repose.

821 F.3d at 794-75.

Despite the ongoing controversy, both the Supreme Court and the Eleventh Circuit have described the *American Pipe* rule as one of equitable, not "legal," tolling. *See Smith v. Bayer Corp.*, 564 U.S. 299, 313 n.10 (2011) (referring to the holding in *American Pipe* as "specifically grounded in policies of judicial administration"); *Young v. United States*, 535 U.S. 43, 49 (2002) (citing *American Pipe* for the proposition that limitations periods are "customarily subject to equitable tolling"); *Irwin v. Dep't of Veterans Affairs*, 498 U.S. 89, 96 & n.3 (citing *American Pipe* as a case in which "equitable tolling" was used); *Raie v. Cheminova, Inc.*, 336 F.3d 1278, 1283 (11th Cir. 2003) (per curiam) (referencing the rule of "equitable tolling under *American Pipe*"). In *American Pipe* itself, the

Supreme Court described the power to toll that it was applying as a "judicial power," 414 U.S. at 558, and specifically noted that class certification had not been denied "for reasons of bad faith or frivolity," but for lack of numerosity, *id*. at 553 (internal quotation marks omitted).

Other circuits have similarly described the rule as one of equitable tolling. *See, e.g.*, *Bridges v. Dep't of Md. State Police*, 441 F.3d 197, 211 (4th Cir. 2006) (referencing the "*American Pipe* . . . equitable tolling rule"); *Youngblood v. Dalzell*, 925 F.2d 954, 959 n.3 (6th Cir. 1991) (same). *See also Barryman-Turner v. District of Columbia*, 115 F. Supp. 3d 126, 132 (D.D.C. 2015) (collecting cases and noting that "district courts in the Fourth, Fifth, Seventh, and Eleventh Circuits have treated *American Pipe* as an equitable tolling doctrine").

The district court ultimately relied on these decisions in determining that the *American Pipe* rule is one of equitable tolling. *See Dusek*, 132 F. Supp. 3d at 1350. We affirm and hold that *American Pipe* tolling does not apply to the statute of repose at issue in this case. Appellants' right to bring the Section 20(a) claim expired, at the latest, on December 11, 2013, five years after Madoff was arrested and BLMIS was closed. *See* 28 U.S.C. § 1658(b)(2). They did not file their claim until March 28, 2014. Accordingly, their claims are time-barred and were properly dismissed.[6]

---

[6] In light of this conclusion, the Court need not address or decide Appellees' contentions that they were not "control persons"

B. RICO Claim

Under the Private Securities Litigation Reform Act ("PSLRA"), "no person may rely upon any conduct that would have been actionable as fraud in the purchase or sale of securities to establish a violation of section 1962 [of the federal RICO Act]." 18 U.S.C. § 1964(c) (2014). A plaintiff may not dodge this bar by pleading other offenses as predicate acts in a civil RICO action if the claim is based on conduct that would have been actionable as securities fraud. *See MLSMK Inv. Co. v. JP Morgan Chase & Co.*, 651 F.3d 268, 277 (2d Cir. 2011) (finding Madoff-related RICO claim based on alleged conduct that would have been actionable as securities fraud barred by the PSLRA).

Appellees' claims of mail and wire fraud are clearly based upon the fraudulent conduct of Madoff and BLMIS relating to securities investments. The district court was therefore correct in dismissing the federal RICO claim because it is precluded by the PSLRA. *See Dusek*, 132 F. Supp. 3d at 1353.

Accordingly, the judgment of the district court is AFFIRMED.

---

or that the Appellants lack standing and were not part of the class in *Shapiro*.

APPENDIX B

United States District Court,
M.D. Florida, Fort Myers Division.

Russell Dusek, Marsha Peshkin, David Abel, Carol Difazio, as Tic, Ben Heller, Warren M. Heller, Norma Hill, Jaba Associates, Carol Kamenstein, David Kamenstein, Peter Kamenstein, Tracy Kamenstein, Peerstate Equity Fund, LP, Robert Getz, Rar Entrepreneurial Fund, Ltd., Judith Rechler, Sage Associates, Jeffrey Shankman, Lori Sirotkin, Stony Brook Foundation, Yesod Trust, Melvin H. and Leona Gale Joint Revocable Living Trust, Frederick and Susan Konigsberg Jtwros, Edyne Gordon As Executrix of the Estate of Allen Gordon, Joel Busel Revocable Trust, Sandra Busel Revocable Trust, Robert Yaffe, Palmer Family Trust, Martin Lifton, Marlene Krauss, Sloan Kamenstein, Sylvan Associates Limited Partnership, Joan Roman, Wilenitz Trust U/Art Fourth o/w/o Israel Wilenitz, Robert Roman, Jerome Goodman, Frank & Carol Difazio as Tic, Eugene Kissinger Trust u/a/d 12/6/99, Nancy Dver-Cohen Rev TST DTD 11/20/00, Nancy Dver-Cohen and Ralph H. Cohen Tstees, and Donald A. Benjamin, Plaintiffs,

v.

JPMORGAN CHASE & CO., JPMorgan Chase Bank N.A., J.P. Morgan Securities LLC, J.P. Morgan Securities, Ltd., John Hogan, and Richard Cassa, Defendants.

Case No. 2:14-cv-184-FtM-29CM.

Signed Sept. 17, 2015.

OPINION AND ORDER

JOHN E. STEELE, Senior District Judge.

This matter comes before the Court on review of defendants' Motion to Dismiss the Second Amended Complaint (Doc. # 55) filed on October 17, 2014. Plaintiffs filed a Memorandum of Law in Opposition (Doc. # 57) on November 26, 2014. Defendants filed a Reply (Doc. # 61) on December 22, 2014, and plaintiffs filed a Surreply (Doc. # 64) on January 7, 2015. For the reasons set forth below, the motion is granted.

I.

On March 28, 2014, thirty-eight of Bernard L. Madoff's (Madoff) former investors initiated this action against JPMorgan Chase & Co., JPMorgan Chase Bank, N.A., J.P. Morgan Securities LLC, J.P. Morgan Securities, Ltd. (collectively, "JPMC"), John Hogan, and Richard Casa (collectively with JPMC, "defendants") to recover the value of the securities listed on the account statements issued by Bernard L. Madoff Investment Securities LLC on November 30, 2008. Plaintiffs' Second Amended Complaint forth the following ten claims arising out of defendants' alleged participation in the biggest Ponzi scheme in history: (1) violations of Section 20(a) of the Securities Exchange Act of 1934 (the "Exchange Act"); (2) violation of the Florida Securities and Investor Protection Act; (3) aiding and abetting embezzlement; (4) aiding and abetting breach of fiduciary duty; (5) unjust enrichment; (6) breach of fiduciary duty; (7) commercial bad faith; (8) gross negligence; (9) violation of the federal civil Racketeer Influenced and Corrupt Organizations Act (RICO); and (10) violation of the Florida Civil Remedies for Criminal Practices Act. (Doc. # 52.) The underlying facts, as set forth in the Second Amended Complaint and the attached exhibits, are as follows:[1]

A. The Defendants

Defendant JPMorgan Chase & Co. (JPMorgan) is a federally-insured financial holding company

[1] Plaintiffs' allegations are based upon the following: (1) the January 6, 2014 Deferred Prosecution Agreement between the United States of America and JPMorgan Chase Bank, N.A. (Doc. # 521, pp. 2-12); (2) the January 6, 2014 Criminal Information filed against JPMorgan Chase Bank, N.A. (Doc. # 52-1, pp. 14-20); (3) the Statement of Facts incorporated into the Deferred Prosecution Agreement (Doc. # 52-1, pp. 23-41); (4) the facts set forth in the Amended Complaint filed in *Picard v. JPMorgan Chase & Co.,* Case No: 1:11-cv-913-CM (S.D.N.Y. Feb. 9, 2011); (5) the facts set forth in the Consolidated Amended Class Action Complaint filed in *Shapiro v. JPMorgan Chase & Co.,* Case No: 1:11-cv-8331-CM, 2011 WL 5595850 (S.D.N.Y. Nov. 17, 2011); (6) plaintiffs' personal knowledge of their dealings with Madoff, Bernard L. Madoff Investment Securities LLC, and defendants; and (7) defendants' filings with the Securities and Exchange Commission. (Doc. # 52, pp. 4-5.)

incorporated under Delaware law with its principal place of business in New York. (Doc. # 52, ¶ 4.) JPMorgan operates six business segments: Investment Banking; Commercial Banking; Treasury and Security Services; Asset Management; Retail Financial Services; and Card Services. (*Id.* ¶ 22.) JPMorgan's activities are further divided among numerous divisions and groups that are located within or alongside these various business segments. (*Id.*) Plaintiffs allege that JPMorgan does not operate its various business segments, divisions, and groups within the confines of separate legal entities. Rather, plaintiffs contend that JPMorgan "operates through many legal entities under the umbrella that is the financial holding company, JPMorgan Chase." (*Id.*)

JPMorgan's principal banking subsidiary is defendant JPMorgan Chase Bank, N.A. (Chase). (*Id.* ¶ 15.) Chase is a national banking association organized under the laws of the United States with its principal place of business in Ohio. Chase maintains offices in 23 states, including Florida. (*Id.*)

Defendant J.P. Morgan Securities LLC (JPM Securities (US)) is the principal non-bank subsidiary of JPMorgan and is organized under the laws of Delaware. (*Id.* ¶ 16.) JPM Securities (US) is responsible for JPMorgan's investment banking in the United States. JPM Securities (US) is registered with the SEC as a broker-dealer and investment adviser, and is a member of both the Securities Investor Protection Corporation (SIPC) and the Financial Industry Regulatory Authority (FIRA). (*Id.*) Defendant J.P. Morgan Securities, Ltd. (JPM Securities (UK)) is an indirect subsidiary of JPMorgan and is organized under the laws of England. (*Id.* ¶ 18.) JPM Securities

(UK) serves as JPMorgan's investment banking arm in the United Kingdom, through which it conducts security underwriting and engages in security dealings and brokerage activities. (*Id.*)

Defendant John Hogan (Hogan) began working for Chase Manhattan Bank in 1999 as a capital markets credit officer. (*Id.* ¶ 19.) After Chase Manhattan Bank and JPMorgan merged in September 2000, Hogan became responsible for the credit portfolio group, which managed the retained credit risk of Chase's Investment Bank. (*Id.*) In January 2012, Hogan was named the Chief Risk Officer for all of JPMorgan and in June 2013, he became JPMorgan's Chairman of Risk. (*Id.*)

Defendant Richard Cassa (Cassa) was a Client Relationship Manager in the Broker/Dealer Group at Chase. (*Id.* ¶ 20.) Cassa was responsible for the accounts held by Madoff from approximately 1993 until his retirement in March 2008. (*Id.*)

B. JPMC's Legal Obligations

Congress enacted the Currency and Foreign Transactions Reporting Act of 1970, commonly known as the "Bank Secrecy Act," 31 U.S.C. §§ 5311-5332, "in response to increasing use of banks and other institutions as financial intermediaries by persons engaged in criminal activity," *Ratzlaf v. United States,* 510 U.S. 135, 139 (1994). The Bank Secrecy Act mandates that federally-insured financial institutions, such as JPMorgan, take certain steps to ensure compliance with the Bank Secrecy Act and to guard against money laundering. 31 U.S.C. § 5318(a)(2).

In order to guard against money laundering through financial institutions, the Bank Secrecy Act provides that financial institutions must establish and maintain effective anti-money laundering compliance programs. 31 U.S.C. § 5318(h)(1). The compliance programs shall, at a minimum: (1) provide for a system of internal controls to assure ongoing compliance; (2) provide for independent testing for compliance to be conducted by national bank or savings association personnel or by an outside party; (3) designate an individual or individuals responsible for coordinating and monitoring day-to-day compliance; and (4) provide training for appropriate personnel. 31 U.S.C. § 5318(h)(1); 12 C.F.R. § 21.21(d).

The Bank Secrecy Act further provides that financial institutions are required "to report any suspicious transaction relevant to a possible violation of law or regulation." 31 U.S.C. § 5318(g)(1). The regulations promulgated under the Bank Secrecy Act provide that a transaction is reportable if it is "conducted or attempted by, at, or through the bank, it involves or aggregates at least $5,000 in funds or other assets, and the bank knows, suspects, or has reason to suspect that . . . [t]he transaction involves funds derived from illegal activities," or that the "transaction has no business or apparent lawful purpose or is not the sort in which the particular customer would normally be expected to engage, and the bank knows of no reasonable explanation for the transaction after examining the available facts, including the background and possible purpose of the transaction." 31 C.F.R. § 1020.320(a)(2).

A separate Bank Secrecy Act regulation provides that a bank must file a Suspicious Activity Report (SAR) when it detects any known or suspected federal criminal violation, or pattern of criminal violations, aggregating $5,000 or more in funds or other assets if the bank believes that it was used "to facilitate a criminal transaction, and the bank has a substantial basis for identifying a possible suspect or group of suspects." 12 C.F.R. § 21.11(c)(2). If a transaction involves or aggregates $25,000 or more in funds or other assets, a bank must file a SAR whenever it "detects any known or suspected Federal criminal violation, or pattern of criminal violations," even if "there is no substantial basis for identifying a possible suspect or group of suspects." 12 C.F.R. § 21.11(c)(3). Financial institutions satisfy their obligation to report such a transaction by filing a SAR with the Financial Crimes Enforcement Network (the "FinCEN"), a part of the United States Department of Treasury. 12 C.F.R. § 21.11(c); 31 C.F.R. § 1020.320(a)(1).

At all relevant times, JPMC had designated an executive to serve as the head of its anti-money laundering program and as the individual ultimately responsible for ensuring JPMC's ongoing compliance with its Bank Security Act obligations, including the filing of SARs when required. (Doc. # 52-1, p. 24.) As part of its anti-money laundering program, JPMC employed individuals in the United States and other countries that were responsible for filing SARs in the relevant jurisdiction. (*Id.*)

C. The Business of BLMIS

Bernard L. Madoff ran the largest known Ponzi scheme in history through Bernard L. Madoff Securities LLC and its predecessors and affiliates (collectively, "BLMIS").[2] BLMIS had three business units: (1) market making,[3] (2) proprietary trading[4] (collectively with market making, the "Trading Business"), and (3) investment advisory[5] (the "IA Business"). (Doc. # 52, ¶ 46.) The Trading Business was a legitimate business financed, in large part, by funds invested by customers of the IA Business. (*Id.*) The IA Business, on the other hand, was operated as a fraudulent scheme from at least the early 1990s. The money received from customers of the IA business was used, in part, to make distributions to other customers

---

[2] A "Ponzi scheme" is one "in which earlier investors' returns are generated by the influx of fresh capital from unwitting newcomers rather than through legitimate investment activity." *MLSMK Inv. Co. v. JP Morgan Chase & Co.,* 651 F.3d 268, 269 (2d Cir. 2011) (quoting *SEC v. Credit Bancorp., Ltd.,* 290 F.3d 80, 89 (2d Cir. 2002)). For a description of the operations of the eponymous Charles Ponzi himself, *see Cunningham v. Brown,* 265 U.S. 1, 7-9 (1924).

[3] A market-maker is a dealer who, with respect to a particular security: (i) regularly publishes bona fide competitive bid and offer quotations in a recognized interdealer quotation system; or (ii) furnishes bona fide competitive bid and offer quotations on request; and (iii) is ready, willing, and able to effect transactions in reasonable quantities at its quoted price with other brokers or dealers. (Doc. # 52, ¶ 50.)

[4] "Proprietary trading" is "a trading strategy focused on using the institution's own money, rather than the money of its customers or investors, to make a profit for itself." Latham & Watkins LLP, THE BOOK OF JARGON®: HEDGE FUNDS 64 (1st ed.2013).

[5] An "investment adviser" is someone who provides financial advice or guidance to customers for compensation. *Investment Adviser,* Black's Law Dictionary (10th ed.2014).

and to purchase securities for the Trading Business. (*Id.* ¶ 47.) Of the approximately 200 employees employed by BLMIS in December 2008, 12 worked in the IA Business and the remainder worked in the Trading Business. (*Id.* ¶ 48.)

As part of its Trading Business, BLMIS engaged in market-making and actively traded with various institutional counterparties, including Bear Sterns & Co. (Bear Stearns). (*Id.* ¶ 50.) Between 2000 and 2008, BLMIS's market-making business produced steady revenues of approximately $50 million a year. (*Id.* ¶ 51.) The business had sufficient capital to support its trading activity and banked at the Bank of New York. Madoff used the legitimate market-making trading volume to disguise the lack of trading conducted on behalf of the IA Business's clients. (*Id.*) Meetings were often held in view of the activity on the market-making trading floor in order to convince potential and established IA Business customers that its operations were legitimate and could support the steady returns that Madoff reported. (*Id.*¶ 52.)

Madoff and BLMIS functioned as both an investment adviser to their customers and a custodian of their securities. The precise date on which Madoff began offering investment advisory services is unknown, but it appears that Madoff was offering such services as early as the 1960s. (*Id.* ¶ 55.) Over the course of years, Madoff and BLMIS were able to solicit approximately $17 billion in assets from IA Business customers. Madoff initially told his customers that he would invest their funds pursuant to an arbitrage strategy.[6] As time progressed, Madoff purportedly changed his investment strategy to the "split strike conversion" strategy (the "SSC Strategy"). (*Id.* ¶ 53.) Madoff represented to his customers that his strategy was to invest customer funds in a subset or "basket" of the common stocks that comprised the Standard & Poor's 100 Index (the "S & P 100"), a collection of the 100 largest publicly traded companies. Madoff claimed that the baskets of stock would mimic the movement of the S & P 100. He also asserted that he would carefully time purchases and sales to maximize value. Several times a year, customer funds would purportedly move "into the market," which consisted of allegedly purchasing a basket of stocks and corresponding option hedges. Customer funds were then moved "out of the market" and invested in United States Treasury Bills ("T-bills") or in mutual funds holding T-bills until the next trading opportunity arose. At the end of most quarters, the baskets were sold and the proceeds were invested in T-bills or other money market funds. (*Id.*)

As part of the SSC Strategy, Madoff also concocted a fictitious hedging strategy for the baskets of stock. As part of this strategy, Madoff purported to purchase and sell S & P 100 option contracts correlated to the stocks in the baskets, thereby limiting both the downside risk associated with possible adverse price

---

[6] An "arbitrage strategy" is used to take advantage of a price differential between two or more markets, such as buying an investment in one market and then immediately selling it at a higher price in another market. Latham & Watkins LLP, The Book of Jargon®: Hedge Funds 5 (1st ed. 2013).

changes in the baskets of stock and the profits associated with increases in the underlying stock prices. (*Id.* ¶ 54.)

Clients of the IA Business received monthly or quarterly statements identifying the securities that were held—or had been traded through—their accounts, as well as the growth and profits generated by their accounts. (*Id.* ¶ 56.) The trades reported on these statements, however, never actually occurred in the customers' names and were a complete fabrication. Because no trades were actually executed, customer funds were never exposed to the uncertainties of price fluctuation, and account statements bore no relation to the United States securities market at any time. As such, the only verifiable transactions were the customers' deposits into, and withdrawals out of, their particular accounts.

Ultimately, customer requests for payments exceeded the inflow of new investments, resulting in the Ponzi scheme's inevitable collapse. (*Id.*) The final customer statements issued by BLMIS in November 2008 falsely recorded nearly $64.8 billion of net investments and related fictitious gains.

D. JPMC's Banking Relationship with Madoff

BLMIS maintained a continuous banking relationship with JPMC and its predecessor institutions, including Manufacturers Hanover Trust Company, Chemical Bank, and Chase Manhattan Bank, between 1986 and December 2008. During that time, BLMIS held a series of linked direct deposit and custodial account at JPMC organized under the umbrella of a centralized "concentration account," number 140-081703 (collectively, the "703 Account").[7] (Doc. # 52, ¶ 95; Doc. # 52-1, p. 24.) The 703 Account was the bank account that received and remitted, through a link of disbursement accounts, the overwhelming majority of funds that Madoff's victims "invested" with BLMIS. (Doc. # 52-1, p. 24.) BLMIS also maintained linked accounts at JPMC through which Madoff held the funds obtained through his Ponzi scheme in, among other things, government securities and commercial paper. (*Id.*)

Between approximately 1986 and December 2008, the 703 Account received deposits and transfers of approximately $150 billion, almost exclusively from BLMIS investors. (*Id.*) The 703 Account was not a securities settlement account and the funds deposited by Madoff's victims into the 703 Account were not used for the purchase and sale of stocks, corporate bonds, or options. Nor were the funds deposited in the 703 Account transferred to other broker-dealers for the purchase or sale of securities.[8] (*Id.* at 25.)

The balance in the 703 Account generally increased over time, peaking at approximately $5.6

---

[7] A "concentration account" is a centralized deposit account used to aggregate funds from several locations into one centralized account. Concentration accounts are generally used by institutions to process and settle internal bank transactions. *Concentration Account,* Black's Law Dictionary (10th ed.2014).

[8] A "broker-dealer" is "[a] brokerage firm that engages in the business of trading securities for its own account (i.e., as a principal) before selling them to customers." *Broker-dealer,* Black's Law Dictionary (10th ed.2014).

billion in August 2008. Between August 2008 and December 11, 2008, billions were transferred from the 703 account to BLMIS customers, leaving a balance of approximately $234 million. (*Id.*)

At various time between the late 1990s and 2008, employees of various divisions of JPMC and its predecessor entities raised questions about BLMIS, including questions about the validity of BLMIS's investment returns. (*Id.*) At no time during this period did JPMC personnel communicate their concerns about BLMIS to the anti-money laundering personnel responsible for JPMC's banking relationship with BLMIS. Nor did JPMC file a SAR in the United States relating to BLMIS until after Madoff's arrest. (*Id.*)

1. The Check Kiting Scheme

Beginning in the mid-1990s, employees in the Private Bank for Chemical Bank, a predecessor of JPMorgan, identified a series of transactions between the account of Norman Levy (Levy) and accounts held by BLMIS, including the 703 Account.[9] The transactions between Levy and Madoff consisted of "round-trip" transactions which would typically begin with Madoff writing checks from an account at Bankers Trust Company ("BTC") to one of Levy's accounts at JPMC. Later the same day, Madoff would transfer money from the 703 Account to his account at

---

[9] Levy was one of the bank's largest individual clients, with a portfolio valued (as of the mid-1990s) at approximately $2.3 billion. Levy was highly valued by JPMC and its predecessors and was even provided with his own office at the JPMC Private Bank. (Doc. # 52, ¶ 97.)

BTC to cover the check. Levy would then transfer funds from his JPMC account to the 703 Account in an amount sufficient to cover the original check he had received from Madoff. (Doc. # 52, ¶¶ 100-106; Doc. # 52-1, pp. 5-6.) These round-trip transactions occurred on a daily basis for a period of years, and were each in the amount of tens of millions of dollars. (*Id.*) Because of the delay between when the transactions were credited and when they were cleared (referred to as the "float"), the effect of these transactions was to make Madoff's balances at JPMC appear larger than they otherwise were, resulting in inflated interest payments to Madoff by JPMC. (*Id.*)

In or about 1996, personnel from BTC investigated the round-trip transactions between Madoff and Levy. As a result of the investigation, which included meetings with representatives of BLMIS, BTC concluded that there was no legitimate business purpose for these transactions, which appeared to be a "check kiting" scheme, and terminated its banking relationship with BLMIS. (*Id.*) BTC notified JPMC that it had closed Madoff's bank account and filed a SAR identifying both BLMIS and Levy as being involved in suspicious transactions at BTC and JPMC for which there was no apparent business purpose. (Doc. # 52, ¶ 109; Doc. # 52-1, p. 28.)

JPMC did not file a SAR relating to the round-trip transactions between BLMIS and Levy, terminate its banking relationship with Madoff, or direct the parties to cease such transactions. JPMC did, however, require Levy to reimburse JPMC for the interest payments that these transactions had cost the bank. JPMC allowed the round-trip transactions to continue until the end of 2002, at which time Hogan told Madoff that the practice "had to stop." (Doc. # 52, ¶ 103.)

2. The False FOCUS Reports

As a registered broker/dealer, BLMIS was required to file quarterly Financial and Operational Combined Uniform Single ("FOCUS") reports with the Securities Exchange Commission (SEC).[10] BLMIS's FOCUS reports often did not show assets and liabilities that should have been reported, including cash held in JPMC accounts, loans provided to BLMIS by JPMC, and related collateral on the loans JPMC extended to BLMIS. JPMC knew, or should have known, that BLMIS was not reporting this information to the SEC, but failed to take any corrective action against Madoff or BLMIS.

For example, BLMIS obtained a $95 million loan from Chase in November 2005 that was collateralized by a $100 million Federal Home Loan Bank Bond borrowed from Carl Shapiro (Shapiro). (*Id.* ¶¶ 117-118.) The FOCUS report for that period, however, stated that BLMIS did not have any outstanding bank loans or encumbered securities. JPMC received a copy of this FOCUS report and, based on its own information, should have known that it was false. (*Id.*) Yet, JPMC did not disclose these inconsistencies to the SEC or law enforcement authorities in violation of its duties under the Bank Secrecy Act.

---

[10] FOCUS reports are basic financial and operational reports that set forth, among other things, the company's assets, liabilities, revenues, expenses, and loans. (Doc. # 52, ¶ 115.)

E. JPMC's Structured Products and Note Program

In 2006, JPMC began considering various Madoff feeder funds for the purpose of structuring and issuing its own financial products so that it could make money based on the performance of those funds.[11] (Doc. # 52, ¶ 212.) The derivative products were issued by JPMC's Equity Exotics Desk, a group that specialized in creating complex derivatives based on the performance of certain investment funds, in 2006 and 2007. The purpose of the products was to provide investors with "synthetic exposure" to hedge funds or other equities without the investor making a direct investment in the fund itself. (Doc. # 52-1, p. 30.)

The Madoff-derivative products offered by JPMC generally worked as follows:

> JPMC issued notes for (which it sold through various distributors) and promised to pay note-holders a return that corresponded to the return of a particular Madoff feeder fund. In order to hedge the risk created by those notes, JPMC then invested the Bank's own capital in the feeder fund directly. JPMC's investment of its own money in the Madoff feeder funds as a hedge position would therefore in large part offset the risk associated with JPMC's obligation under the notes. In this business

[11] A "feeder fund" is a hedge fund that feeds money into a master-feeder fund, which in turn makes the investments on behalf of the entire group of feeder funds. Latham & Watkins LLP, The Book of Jargon®: Hedge Funds 31 (1st ed.2013)

> model, JPMC's Investment Bank profited from transaction fees associated with issuing the notes, and endeavored to minimize risk resulting from these issuances. Due to the features of the JPMC-issued notes, however, it was impossible for JPMC to eliminate all risks from its exposure to Madoff feeder funds. For example, with respect to certain notes issued by JPMC that would pay the noteholder three times the Madoff feeder fund's investment returns, JPMC would suffer no losses if the Madoff feeder fund decreased in value by less than 33%, but could suffer substantial losses if the Madoff feeder fund's value fell to zero.

(*Id.*) There was significant investor demand for the JPMC notes tied to the performance of the Madoff feeder funds, and by June 2007, JPMC's position in Madoff feeder funds had created approximately $105 million in risk exposure to BLMIS. (*Id.* at 31.)

1. Hogan Denies a Request to Increase JPMC's Risk Exposure to BLMIS by more than $1 Billion

In June 2007, traders on the Equity Exotics Desk planned to issue approximately $1 billion in Madoff-derivative products. In order to carry out the plan, JPMC would have to invest more than $1.32 billion of its own capital in the Madoff feeder funds as a hedge, which would increase JPMC's risk exposure to $1.14 billion if the value of the feeder funds fell to zero. (Doc. # 52, ¶ 238; Doc. # 52-1, p. 31.) Because of the size of the proposed risk exposure, Hogan informed the Equity Exotics Desk that the proposal would have to be presented to JPMC's Hedge Fund Underwriting Committee on June 15, 2007. (*Id.*)

In advance of the meeting with the Hedge Fund Underwriting Committee, JPMC was able to conduct due diligence on some of the Madoff feeder funds, but not on BLMIS. The presentation material submitted at the June 15, 2007 committee meeting indicated that Cassa and members of JPMC's Risk Management Division spoke to Madoff by telephone on March 30, 2007. During this call, Madoff provided what JPMC employees considered to be forthcoming answers to questions posed about Madoff's purported investment strategy, but indicated that he did not approve of the Madoff-linked derivative products and made clear that he would not allow JPMC to conduct due diligence on BLMIS. (Doc. # 52, ¶¶ 226-227; Doc. # 521, p. 32.)

The June 15, 2007 committee meeting ended without Hogan's approval of the proposed risk exposure. While the reported consensus of the Hedge Fund Underwriting Committee was that "the fraud risk at Madoff is remote," Hogan concluded that no approval would be granted unless JPMC could do "direct due diligence on [BLMIS]." (Doc. # 52-1, p. 32.) Hogan later stated in an email that "we don't do $1 [billion] trust me deals." (*Id.*)

Shortly after the committee meeting ended, Hogan had lunch with Matt Zanes, a JPMC executive. During the lunch, Hogan sent an email to a number of his colleagues, including the head of the Equity Exotics Desk, stating: "For whatever its worth, I am sitting at lunch with Matt Zanes who just told me that there is a well-known cloud over the head of Madoff and that his returns are speculated to be part of a Ponzi scheme—

he said if we Google the guy we can see the articles for ourselves—Pls do that and let us know what you find." (Doc. # 52, ¶ 241.) Jane Buyers-Russo, the head of JPMC's Broker/Dealer Group and a recipient of Hogan's email, asked one of her colleagues to "please have one of the juniors look into this rumor about Madoff that Hogan refers to below." (*Id.* ¶ 243.) The junior employee, however, was unable to locate the article to which Zanes had referred.[12] (*Id.*)

On June 27, 2007, the head of JPMC's Investment Bank's structured products group emailed Hogan a "quick reminder" that JPMC had "client trades requiring $150 mm of delta to buy in funds investing in Madoff on Friday of this week" and that there would be "further significant flows at next month end." (Doc. # 52-1, p. 33.) Hogan then requested and received additional information from the Broker/Dealer Group about BLMIS, including information from its credit review. Hogan also asked Madoff about the business of BLMIS during a phone call on June 27, 2007. (*Id.*) Later that same day, Hogan approved up to $250 million in risk exposure to BLMIS. (*Id.*)

---

[12] The article referenced by Zanes was a 2001 Barron's feature entitled "Don't Ask, Don't Tell: Bernie Madoff is so secretive, he even asks his investors to keep mum." (Doc. # 52-1, p. 33.) The article noted that BLMIS had "produced compound average annual returns of 15% for more than a decade," and that "some of the larger, billion-dollar Madoff-run funds have never had a down year." The article then reported that "some on the Street have begun speculating that Madoff's market-making operation subsidizes and smooths his hedge-fund returns" and describes how such smoothing could be accomplished through an unlawful practice knowns as front-running. (*Id.*)

2. The Equity Exotics Desk Monitors JPMC's Exposure to BLMIS

In August 2007, Andrea De Zordo (De Zordo), an Equity Exotics Desk employee, conducted an analysis in order to determine the relationship between returns reported by a Madoff feeder funds and the investments in S & P 500 stocks and Treasury bills that Madoff claimed comprised his investment strategy. (Doc. # 52, ¶ 247; Doc. # 52-1, p. 34.) De Zordo was unable to determine based on available information how the Madoff feeder fund could have produced the reported returns had Madoff followed his purported investment strategy. Indeed, De Zordo stated that the market performance during the period analyzed was "far away" from the returns that Madoff "allegedly made." (Doc. # 52-1, p. 34.) Despite these concerns, JPMC remained committed to its position in the Madoff feeder funds. (Doc. # 52, ¶ 249.)

Following the collapse of Lehman Brothers Holdings on September 15, 2008, JPMC's Head of Global Equities directed Investment Bank personnel to substantially reduce JPMC's exposure to hedge funds, which had increased following JPMC's acquisition of Bear Stearns in March 2008. (*Id.* ¶ 256.) In order to determine which hedge funds to reduce exposure to, the Equity Exotics Desk asked its due diligence analyst, Scott Palmer (Palmer), to scrutinize JPMC's investments in various hedge funds, including the Madoff feeder funds. (*Id.*) Palmer conducted this due diligence by, among other things, analyzing the reported strategy and returns of BLMIS, speaking to personnel at Madoff feeder funds and financial institutions administering Madoff feeder funds, and unsuccessfully seeking from the feeder funds and administrators documentary proof of the assets of BLMIS. (Doc. # 52, ¶¶ 257-163; Doc. # 52-1, p. 35.)

On October 16, 2008, Palmer wrote a lengthy email to the head of the Equity Exotics Desk and others summarizing his conclusions (the "October 16 Memo"). The October 16 Memo described the inability of JPMC or the feeder funds to validate Madoff's trading activity or custody of assets. (Doc. # 52-1, p. 35.) Palmer noted that the feeder funds were audited by major accounting firms, but questioned Madoff's "odd choice" of a small, unknown accounting firm. (*Id.*) The October 16 Memo reported that personnel from one of the feeder funds "said they were reassured by the claim that FINRA and the SEC performed occasional audits of Madoff," but that they "appear not to have seen any evidence of the reviews or findings." (*Id.*) The October 16 Memo also questioned the reliability of the information provided by the feeder funds and the willingness of the feeder funds to obtain verifying information from Madoff. For example, the memo reported that personnel at one feeder fund "seem [ed] very defensive and almost scared of Madoff. They seem unwilling to ask him any difficult questions and seem to be considering his 'interests' before those of the investors. It's almost a cult he seems to have fostered." (*Id.*) Palmer further wrote that there was both a "lack of transparency" into BLMIS and "a resistance on the part of Madoff to provide meaningful disclosure." (*Id.*)

The October 16 Memo ended with the observation that "[t]here are various elements in the story that could make us nervous," including the fund managers' "apparent fear of Madoff, where no one dares to ask any serious questions as long as the performance is good." (*Id.*) In conclusion, Palmer stated that "I could go on but we seem to be relying on Madoff's integrity (or the [feeder funds'] belief in that integrity) and the quality of the due diligence work (initial and ongoing) done by the custodians . . . to ensure that the assets actually exist and are properly custodied. If some[thing] were to happen with the funds, our recourse would be to the custodians and whether they have been negligent or grossly negligent." (*Id.*)

3. JPMC Files a SAR with the United Kingdom's Serious Organised Crime Agency

The October 16 Memo was forwarded to JPMC's in-house and external counsel, as well as the head of JPMC's anti-money laundering program for Europe, the Middle East, and Africa, who also served as JPMC's designated BSA Officer for the region (the "EMEA BSA Officer"). (*Id.*) After reviewing the October 16 Memo, the EMEA BSA Officer filed a SAR with the United Kingdom's Serious Organised Crime Agency (SOCA) and identified BLMIS as its "main subject—suspect." (*Id.*) Under "reason for suspicion," the EMEA BSA Officer wrote, in pertinent part:

> JPMCB's concerns around [BLMIS] are based (1) on the investment performance achieved by its funds which is so consistently and significantly ahead of its peers year-on-year, even in the prevailing market conditions, as to appear too good to be true—meaning that it probably is; and (2) the lack of transparency around [BLMIS] trading techniques, the implementation of its investment strategy, and the identity of its [over the counter] options counterparties; and (3) its unwillingness to

> provide helpful information. As a result, JPMCB has sent out redemption notices in respect of one fund, and is preparing similar notices for two more funds.

(Doc. # 52, ¶ 279.)

In addition to reporting JPMC's suspicion that BLMIS was claiming returns that were "too good to be true," the SAR also identified a distributor of Madoff-linked derivatives as a "secondary subject" of the report. (Doc. # 52-1, p. 36.) The basis for JPMC's suspicions about the distributor was a call between a JPMC Investment Bank salesperson and an employee of the distributor in which JPMC informed the distributor that JPMC intended to invoke a provision of the note agreement enabling JPMC to delink the notes from the performance of a Madoff feeder fund. (*Id.*) During the call, the distributor's employee expressed displeasure about JPMC's proposed action and referenced having "Colombian friends who cause havoc . . . when they get angry." (*Id.*)

Prior to filing the SAR, a compliance officer and a JPMC lawyer based in the United Kingdom spoke to the Global Head of Equities about the Madoff redemptions and the need to potentially file a report. (*Id.* at 37.) The Global Head of Equities stated that Madoff was not an important client relationship to him. The Global Head of Equities also indicated that he supported taking any necessary steps with regard to "disclosure to US/UK regulators," and that he assumed JPMC's general counsel would be involved in the "ultimate decision." (*Id.*) No disclosure was made to United States regulators and no report was made to JPMC's general counsel. (*Id.*)

4. JPMC Redeems its Positions in the Madoff Feeder Funds

On October 16, 2008, an Equity Exotics Desk employee requested by email a "list of all external trades and the counterparty trade" for each of the Madoff-related feeder funds, noting that "[t]he list needs to be exhaustive as we may terminating all of these trades and we cannot afford to miss any." (*Id.*) The Equity Exotics Desk, which had already placed redemption orders for approximately $78 million from the Madoff feeder funds between October 1 and October 15, thereafter sought to redeem almost all of its remaining money in the Madoff feeder funds. (*Id.*)

In addition to redeeming its positions in the Madoff feeder funds, JPMC sought, with the assistance of legal counsel, to cancel or otherwise unwind certain of the structured products related to the performance of the Madoff feeder funds. (*Id.*) In an attempt to unwind these transactions, JPMC told the distributors of the Madoff notes that it was invoking a provision of the derivatives contracts that enabled it to de-link the notes from the performance of the Madoff feeder funds if JPMC could not obtain satisfactory information about its investments. (*Id.*) For example, in a letter dated October 27, 2008, JPMC warned that it would declare a "Lock-In Event" under the terms of the contract unless the recipient—a distributor that Palmer had spoken to as part of his due diligence—could provide the identity of all of BLMIS's options counterparties by 5:00 PM the following day. (*Id.*)

In the fall of 2008, JPMC's position in the Madoff feeder funds fell from approximately $369 million at the beginning of October 2008 to approximately $81 million on December 11, 2008, a reduction of approximately $288 million, or approximately 80% of JPMC's proprietary capital invested as a hedge in Madoff feeder funds. (*Id.*) During the same period, JPMC spent approximately $19 million buying back Madoff-linked notes and approximately $55 million to unwind a swap transaction with a Madoff feeder fund that eliminated JMPC's contractual obligation with respect to those structured products. When Madoff was arrested on December 11, 2008, JPMC booked a loss of approximately $40 million, substantially less than the approximately $250 million it would have lost but for these transactions. (*Id.*)

No one at JPMC's Investment Bank involved in the redemptions from the Madoff feeder funds informed anyone in the Broker/Dealer Group of their concerns about the validity of Madoff's returns or even the fact of the redemptions. (*Id.* at 38.) The key Investment Bank personnel involved in the Madoff feeder fund redemptions knew that the Broker/Dealer Group had a banking relationship with BLMIS. (*Id.*)

F. Madoff's Arrest and the Ensuing Litigation

On December 11, 2008, Madoff was arrested by federal agents and charged with securities fraud in violation of 15 U.S.C. §§ 78j(b) and 77ff, and 17 C.F.R. § 240.10b-5, in the United States District Court for the Southern District of New York.[13] That same day, the

---

[13] Madoff pled guilty to an 11-count criminal indictment on March 12, 2009, and admitted that he operated a Ponzi scheme

SEC filed a civil complaint alleging that Madoff and BLMIS were operating a Ponzi scheme through BLMIS's IA Business. On December 15, 2008, the SIPC filed an application in the civil action seeking a decree that the customers of BLMIS were in need of the protections afforded by the Securities Investor Protection Act of 1970 (SIPA).[14] The United States District Court for the Southern District of New York granted the SIPC's application and appointed Irving H. Picard (the "Trustee") as trustee for the liquidation of BLMIS. *See Sec. Inv'r Prot. Corp. v. Bernard L. Madoff Inv. Sec. LLC (In re Bernard L. Madoff Inv. Sec. LLC),* 424 B.R. 122, 126 (Bankr. S.D.N.Y. 2010).

In order to satisfy the customer claims against BLMIS, the Trustee concluded that each customer's "net equity" should be calculated by the "Net Investment Method," crediting the amount of cash deposited by the customer into his or her BLMIS account, less any amount withdrawn from it. *Id.* "The use of the Net Investment Method limits the class of customers who have allowable claims against the

---

through BLMIS's IA Business. On June 29, 2009, Madoff was sentenced to 150 years in prison.

[14] SIPA establishes procedures for liquidating failed broker-dealers and provides their customers with special protections. In a SIPA liquidation, a fund of "customer property," is established for priority distribution exclusively among the failed broker-dealer's customers. *In re Bernard L. Madoff Inv. Sec. LLC,* 654 F.3d 229, 233 (2d Cir. 2011). Each customer shares ratably in the customer property fund to the extent of the customer's "net equity." *Id.* (citing 15 U.S.C. § 78fff-2(c)(1)(B)). Customers who wish to recover their net equity must file a claim with the SIPA trustee. *Id.*

customer property fund to those customers who deposited more cash into their investment accounts than they withdrew, because only those customers have positive 'net equity' under that method." *Id.* Thus, the Trustee announced in January 2009, that he would not recognize any claims under the SIPA for what he called "fictitious profits." (Doc. # 52, ¶ 31.) The Trustee referred to the BLMIS customers who had a positive net investment, exclusive of appreciation, as "net losers." (*Id.*) The BLMIS customers who had a negative net investment, exclusive of appreciation, were referred to as "net winners." (*Id.*) Of the 4,900 customer accounts at BLMIS, approximately 2,300 were net losers and approximately 2,600 were net winners. (*Id.*)

On March 8, 2010, the Bankruptcy Court for the Southern District of New York issued a Memorandum Decision upholding the Trustee's use of the Net Investment Method on the ground that the last customer statements could not "be relied upon to determine [n]et [e]quity" because customers' account statements were "entirely fictitious" and did "not reflect actual securities positions that could be liquidated." *In re Bernard L. Madoff Inv. Sec. LLC,* 424 B.R. at 135. The bankruptcy court's decision was affirmed by the Second Circuit on August 16, 2011, which held that it would have been legal error for the Trustee to "discharge claims upon the false premise that customers' securities positions are what the account statements purport them to be." *In re Bernard L. Madoff Inv. Sec. LLC,* 654 F.3d at 241.

On December 2, 2010, the Trustee filed a complaint against JPMC in the Southern District of New York asserting both bankruptcy and common law claims. (Doc. # 52, ¶ 34.) On November 1, 2011, the court dismissed the common law claims on the ground that the Trustee was *in pari delicto* with Madoff and, thus, lacked standing to bring those claims. *See Picard v. JPMorgan Chase & Co.,* 460 B.R. 84 (S.D.N.Y. 2011). The Second Circuit affirmed the dismissal of the common law claims on June 20, 2013. *Picard v. JPMorgan Chase & Co. (In re Bernard L. Madoff Inv. Sec. LLC),* 721 F.3d 54 (2d Cir. 2013).

After the district court dismissed the Trustee's common law claims, Stephen and Leyla Hill and Paul Shapiro filed two class action complaints against JPMC in the Southern District of New York. These complaints asserted various claims against JPMC on behalf of BLMIS customers who directly had capital invested with BLMIS as of December 2008, *i.e.,* BLMIS customers who were net losers. (Doc. # 52, ¶ 35.) The two cases were consolidated on December 5, 2011, and the plaintiffs filed a Consolidated Amended Class Action Complaint (the "Class Complaint") against JPMC on January 20, 2012. The Class Complaint set forth nine common law claims against JPMC arising out of its relationship with Madoff. (Doc. # 58-2.)

Facing possible criminal and civil liability, JPMC and its adversaries entered into a global resolution on January 6, 2014, involving three simultaneous but separately negotiated settlements. *See Shapiro v. JPMorgan Chase & Co.,* Case No. 1:11-cv-8331-CM, 2014 WL 1224666, at *1 (S.D.N.Y. Mar. 24, 2014). First, JPMC entered into a Deferred Prosecution Agreement with the United States Attorney for the Southern District of New York, in which JPMC consented to the filing of a two-count Information charging it with the failure to maintain an effective money laundering program and the failure to file a SAR in October 2008. (Doc. # 52-1, p. 2.) As part of the agreement, JPMC agreed to forfeit $1.7 billion to the United States. (*Id.* at 3.) JPMC also agreed to "accept and acknowledge responsibility for its conduct" as described in the Information and the 85 stipulated facts included in a Statement of Facts attached to the Deferred Prosecution Agreement. (*Id.* at 5.) JPMC, having truthfully admitted the facts in the Statement of Facts, further agreed that "it shall not, through its attorneys, agents, or employees, make any statement, in litigation or otherwise, contradicting the Statement of Facts or its representations in this Agreement." (*Id.* at 7.)

Second, JPMC agreed to pay the Trustee $325 million in settlement of the Trustee's bankruptcy claims against JPMC. *Shapiro,* 2014 WL 1224666, at *1.

Third, JPMC agreed to pay $218 million in settlement of the Consolidated Class Action. *Shapiro,* 2014 WL 1224666, at *1. For purposes of the settlement, the Court certified the Consolidated Class Action as a class action on behalf of all BLMIS customers who directly had capital invested with BLMIS as of December 11, 2008. The class definition was intended to include only net losers. *Id.* at *13. As net winners, plaintiffs in this matter were excluded from the settlement, prompting the initiation of this action. *Id.* at *9.

II.

Under Federal Rule of Civil Procedure 8(a)(2), a Complaint must contain a "short and plain statement of the claim showing that the pleader is entitled to relief." Fed. R. Civ. P. 8(a)(2). This obligation "requires more than labels and conclusions, and a formulaic recitation of the elements of a cause of action will not do." *Bell Atl. Corp. v. Twombly,* 550 U.S. 544, 555 (2007) (citation omitted). To survive dismissal, the factual allegations must be "plausible" and "must be enough to raise a right to relief above the speculative level." *Id.* at 555, 127 S.Ct. 1955. *See also Edwards v. Prime Inc.,* 602 F.3d 1276, 1291 (11th Cir. 2010). This requires "more than an unadorned, the-defendant-unlawfully-harmed-me accusation." *Ashcroft v. Iqbal,* 556 U.S. 662, 678, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009) (citations omitted).

In deciding a Rule 12(b)(6) motion to dismiss, the Court must accept all factual allegations in a complaint as true and take them in the light most favorable to plaintiff, *Erickson v. Pardus,* 551 U.S. 89 (2007), but "[l]egal conclusions without adequate factual support are entitled to no assumption of truth," *Mamani v. Berzain,* 654 F.3d 1148, 1153 (11th Cir. 2011)(citations omitted). "Threadbare recitals of the elements of a cause of action, supported by mere conclusory statements, do not suffice." *Iqbal,* 556 U.S. at 678. "Factual allegations that are merely consistent with a defendant's liability fall short of being facially plausible." *Chaparro v. Carnival Corp.,* 693 F.3d 1333, 1337 (11th Cir. 2012) (internal quotation marks and citations omitted). Thus, the Court engages in a two-step approach: "When there are well-pleaded factual allegations, a court should assume their veracity and then determine whether they plausibly give rise to an entitlement to relief." *Iqbal,* 556 U.S. at 679.

III.

In Count One of the Second Amended Complaint, plaintiffs allege that defendants are liable under § 20(a) of the Exchange Act because they controlled Madoff and BLMIS. Section 20(a) provides:

> Every person who directly or indirectly, controls any person liable under any provision of this chapter or of any rule or regulation thereunder shall also be liable jointly and severally with and to the same extent as such controlled person to any person to whom such controlled person is liable, unless the controlling person acted in good faith and did not directly or indirectly induce the act or acts constituting the violation or cause of action.

15 U.S.C. § 78t(a). This statute "imposes derivative liability on persons that control primary violators of the Act." *Laperriere v. Vesta Ins. Grp., Inc.*, 526 F.3d 715, 721 (11th Cir. 2008) (per curiam). In order to state a claim under § 20(a), plaintiffs must allege that (1) Madoff and BLMIS committed a primary violation of the Exchange Act; (2) defendants had the power to control the general business affairs of Madoff and BLMIS; and (3) that defendants "had the requisite power to directly or indirectly control or influence the specific corporate policy which resulted in primary liability." *Mizzaro v. Home Depot, Inc.,* 544 F.3d 1230, 1237 (11th Cir. 2008) (quoting *Theoharous v. Fong*, 256 F.3d 1219, 1227 (11th Cir. 2001)).

With respect to the primary violation, plaintiffs allege that Madoff and BLMIS violated § 10(b) of the Exchange Act and Rule 10b-5 promulgated thereunder. In order state a claim for securities fraud under these provisions, a plaintiff must adequately allege: (1) a material misrepresentation or omission; (2) scienter-a wrongful state of mind; (3) a connection between the misrepresentation and the purchase or sale of a security; (4) reliance; (5) economic loss; and (6) a causal connection between the material misrepresentation or omission and the loss, commonly called "loss causation." *Meyer v. Greene,* 710 F.3d 1189, 1194 (11th Cir. 2013) (citing *Dura Pharms., Inc. v. Broudo,* 544 U.S. 336, 341-42 (2005)).

A. Timeliness of Count One

Defendants first argue that plaintiffs' control person claim should be dismissed as untimely because plaintiffs waited more than five years to bring their § 20(a) claim.

A private action under § 20(a) of the Exchange Act must be filed within the earlier of "(1) 2 years after the discovery of the facts constituting the violation; or (2) 5 years after such violation." 28 U.S.C. § 1658(b). *See also 100079 Canada, Inc. v. Stiefel Labs., Inc.,* 596 Fed.Appx. 744, 747-48 (11th Cir. 2014). Unlike the two-year statute of limitations which begins to run after the cause of action accrues, the five-year period begins to run at the time of the violation and is a statute of repose meant to serve as a cutoff for a cause of action. *Lampf, Pleva, Lipkind, Prupis & Petigrow v. Gilbertson,* 501 U.S. 350, 363 (1991) (construing the statute under the previous one and three-year structure). *See also Rogers v. Nacchio,* 241 Fed. Appx. 602, 605 (11th Cir. 2007).

As described in the Second Amended Complaint, the final violation of § 20(a) occurred on or before December 11, 2008, the date of Madoff's arrest and

BLMIS's closure. (Doc. # 55, ¶¶ 30, 341.) Thus, plaintiffs' right to bring a control person claim under § 20(a) expired on December 11, 2013. Plaintiffs, however, did not initiate this action until March 28, 2014, well after the five-year statute of repose had run.

Plaintiffs, relying on *American Pipe & Construction Co. v. Utah,* 414 U.S. 538 (1974), argue that their § 20(a) claim was timely filed because the pendency of the Consolidated Class Action tolled the statute of repose. The Court disagrees.

1. *American Pipe*

In *American Pipe,* the Supreme Court was asked to consider the relationship between a statute of limitations and the provisions of Fed. R. Civ. P. 23 regulating class actions in federal court. *American Pipe,* 414 U.S. at 544. *American Pipe* was a federal antitrust suit brought by the State of Utah on behalf of itself and a class of other public bodies and agencies. The suit was filed with only eleven days left to run on the applicable statute of limitations. *Id.* at 541. Eight days after the district court ruled that the suit could not proceed as a class action, a number of putative class members moved to intervene. The district court denied the motions to intervene on the ground that the applicable limitations period had run. *Id.* The Court of Appeals for the Ninth Circuit reversed the district court's denial of the motions to intervene, concluding that the denial of class certification could not "strand" asserted members of the class for whom the statute of limitations had run while the case was pending. *Id.* at 544-45. The Supreme Court then affirmed the Ninth Circuit's decision, holding that "the commencement of a class action suspends the applicable statute of limitations as to all asserted members of the class who would have been parties had the suit been permitted to continue as a class action." *Id.* at 554.

In reaching this conclusion, the Supreme Court relied heavily on Fed. R. Civ. P. 23, reasoning that a contrary holding would "frustrate the principal function of a class action" and create a "multiplicity of activity which Rule 23 was designed to avoid." *Id.* at 551. The court also relied on the equitable power of the courts to toll statutes of limitations. *Id.* at 558. Ultimately, the court stated that "the tolling rule we establish here is consistent both with the procedures of Rule 23 and with the proper function of the limitations statute." *Id.* at 555.

The issue presented in this matter is whether *American Pipe* tolling applies to the statute of repose provision in 28 U.S.C. § 1658(b). Because there are important differences between statutes of limitations and statutes of repose, the Court concludes that the statute of repose in not tolled.

2. The Differences Between Statutes of Limitations and Statutes of Repose

The Supreme Court recently explained in *CTS Corp. v. Waldburger,* --- U.S. ----, 134 S. Ct. 2175 (2014), that there are significant differences between statutes of limitations and statutes of repose. *Id.* at 2183. A statute of limitations establishes a deadline for commencing a civil action measured from the date the claim accrues. *Id.* at 2182 (citing Black's Law Dictionary 1546 (9th ed. 2009)). As a general matter, a claim "accrues" when the injury occurred or was discovered. *Id.* "A statute of repose, on the other hand, puts an outer limit on the right to bring a civil action.

That limit is measured not from the date on which the claim accrues but instead from the date of the last culpable act or omission of the defendant." *Id.* The critical distinction between the two statutes is that statute of limitations may be tolled whereas statutes of repose may not, because the latter "is a judgment that defendants should be free from liability after the legislatively determined period of time, beyond which the liability will no longer exist and will not be tolled for any reason." *Id.* at 2183 (citing 54 C.J.S. Limitations of Actions § 7, p. 24 (2010)). *See also Lampf,* 501 U.S. at 363 (holding that equitable tolling is inconsistent with the repose periods applicable to federal securities claims).

3. Application of *American Pipe* to the Statute of Repose

Federal courts disagree as to whether *American Pipe's* tolling rule is equitable in nature, which would preclude its application to a statute of repose, or statutory or "legal" in nature, which would support its application to a statute of repose. *See Credit Suisse Sec. (USA) LLC v. Simmonds,* --- U.S. ---- 132 S. Ct. 1414, 1419 n.6 (2012). Plaintiffs, relying on *Joseph v. Wiles,* 223 F.3d 1155 (10th Cir. 2000), argue that *American Pipe's* tolling rule applies to statutes of repose because "*American Pipe* sets forth a principle derived from Fed. R. Civ. P. 23, whose purpose is to promote economy of litigation." (Doc. # 57, p. 13.)

In *Joseph v. Wiles,* the Tenth Circuit held that the tolling rule in *American Pipe* applied to the statute of repose in Section 13 of the Securities Act of 1933 because it was a rule of legal tolling derived from Fed. R. Civ. P. 23. *Joseph,* 223 F.3d at 1166. In reaching this conclusion, the court noted that tolling the statute of repose while a class is awaiting certification serves Fed. R. Civ. P. 23's interest in judicial economy by eliminating the need for potential class members to file individual claims to secure their interests. *Id.* at 1167. The court furthered reasoned that defendants were not unfairly prejudiced by applying *American Pipe* tolling to the statute of repose since the previous class actions put them on notice of the substantive claims as well as the number and generic identities of the potential plaintiffs. *Id.* at 1168.

Defendants, on the other hand, urge the Court to follow the Second Circuit's holding in *Police and Fire Retirement System of the City of Detroit v. IndyMac MBS, Inc.,* 721 F.3d 95 (2d Cir. 2013). (Doc. # 55, p. 11.). In *IndyMac,* the Second Circuit concluded that "*American Pipe's* tolling rule, whether grounded in equitable authority or on Rule 23, does not extend to the statute of repose in Section 13." *IndyMac,* 721 F.3d at 109. In reaching this conclusion, the court stated:

> Even assuming, *arguendo,* that the *American Pipe* tolling rule is "legal"—based upon Rule 23, which governs class actions—we nonetheless hold that its extension to the statute of repose in Section 13 would be barred by the Rules Enabling Act, 28 U.S.C. § 2072(b). The Rules Enabling Act provides the Supreme Court "the power to prescribe general rules of practice and procedure," *id.* § 2072(a), including the Federal Rules of Civil Procedure, which "shall not abridge, enlarge or modify any substantive right," *id.* § 2072(b). The use of the term "shall" in the statute's language indicates its mandatory nature; federal courts are bound

> by its dictates, including in the context of Rule 23. Accordingly, "the Rules Enabling Act forbids interpreting Rule 23 to 'abridge, enlarge or modify any substantive right,' " *Wal-Mart Stores, Inc. v. Dukes,* 131 S. Ct. 2541, 2561 (2011) (quoting 28 U.S.C. § 2072(b)), and "underscores the need for caution[,] . . . counsel[ing] against adventurous application of" the Rule, *Ortiz v. Fibreboard Corp.,* 527 U.S. 815, 845 (1999).

IndyMac, 721 F.3d at 109. Because a statute of repose creates a substantive right, the court found that permitting a plaintiff to file a complaint or intervene after the period of repose had run would necessarily "enlarge or modify" a substantive right and violate the Rules Enabling Act. *Id.*

While the Court finds the Second Circuit's reasoning persuasive, it need not adopt its rationale because the Supreme Court and the Eleventh Circuit have both described the rule established in *American Pipe* as "equitable tolling." *See Smith v. Bayer Corp.,* 131 S. Ct. 2368, 2379 n.10 (2011) (noting that *American Pipe's* holding is "specifically grounded in policies of judicial administration"); *Young v. United States,* 535 U.S. 43, 49 (2002) (citing *American Pipe* for the proposition that limitations periods are "customarily subject to equitable tolling"); *Irwin v. Dep't of Veterans Affairs,* 498 U.S. 89, 96 & n.3 (referencing *American Pipe* as a case in which the Supreme Court allowed "equitable tolling"); *Raie v. Cheminova, Inc.,* 336 F.3d 1278, 1283 (11th Cir. 2003) (holding that the statute of limitations could not be halted by "equitable tolling under *American Pipe"*). *See also Bridges v. Dep't of Md. State Police,* 441 F.3d

197, 211 (4th Cir. 2006) (stating that the holding in*American Pipe* is an "equitable tolling rule"); *Wade v. Danek Med., Inc.,* 182 F.3d 281, 289 (5th Cir. 1999) (same); *Youngblood v. Dalzell,*925 F.2d 954, 959 n. 3 (6th Cir. 1991) (same); *Barryman-Turner v. District of Columbia,* No. CV 14-00035(RDM), 2015 WL 4509433, at *4 (D.D.C. July 24, 2015) (recognizing that the Fourth, Fifth, Seventh, and Eleventh Circuits have treated *American Pipe* as an equitable tolling doctrine). The Court therefore concludes that the holding in *American Pipe* is equitable in nature and does not extend to statute of repose provision in 28 U.S.C. § 1658(b).

It is clear from the face of the Second Amended Complaint that the five-year statute of repose expired on December 11, 2013, five years after Madoff's arrest and the closure of BLMIS. Plaintiffs, however, did not initiate this action until March 28, 2014. Because *American Pipe* tolling does not apply to the statute of repose, the Court finds that Count One is untimely. Count One is dismissed with prejudice.

B. Power to Control

Defendants also argue that plaintiffs' control person claim fails because JPMC did not "control" BLMIS or the Ponzi scheme as a matter of law. (Doc. # 55, p. 14.)

In order to establish derivative liability under § 20(a) of the Exchange Act, a plaintiff must allege that: (1) the controlled person committed a primary violation of the Exchange Act; (2) the defendant had the power to control the general affairs of the primary violator; and (3) the defendant "had the requisite power to directly or indirectly control or influence the specific corporate policy which resulted in primary liability." *Mizzaro,* 544 F.3d at 1237 (quoting *Theoharous,* 256 F.3d at 1227). "The legislative purpose in enacting a control person liability provision was to prevent people and entities from using straw parties, subsidiaries, or other agents acting on their behalf to accomplish ends that would be forbidden directly by the securities laws." *Laperriere,* 526 F.3d at 721 (citations omitted).

Here, plaintiffs allege that defendants had complete control over Madoff and the IA Business because the banking services of a major financial institution, such as those provided by JPMC, were indispensable to Madoff's fraudulent scheme. Because defendants had the power to terminate their banking relationship with BLMIS at any time and the obligation to notify the federal banking authorities of Madoff's conduct, plaintiffs allege that Madoff had to obey any order he received from defendants. (Doc. # 52, ¶¶ 336346.) The Court finds that these allegations are insufficient to show that defendants had the power to control the general affairs of BLMIS, or that they had the requisite power to directly or indirectly control or influence the specific corporate policy which resulted in the primary violation.*See Paracor Fin., Inc. v. GE Capital Corp.,* 96 F.3d 1151, 1162-63 (9th Cir. 1996) (noting that courts have been very reluctant to treat banks and other services providers as controlling persons); *Schlifke v. Seafirst Corp.,* 866 F.2d 935, 948-50 (7th Cir. 1989); *Metge v. Baehler,* 762 F.2d 621, 631 (8th Cir. 1985), *cert. denied,* 474 U.S. 1057, 106 S.Ct. 798, 88 L.Ed.2d 774 (1986). Indeed, plaintiffs' allegations regarding Madoff's refusal to allow JPMC to conduct due diligence on his operations plainly contradict any claim that JPMC controlled Madoff and BLMIS. *See Boilermakers Nat'l Annuity Trust Fund v. WaMu Mortg. Pass Through Certificates, Series AR1,* 748 F. Supp. 2d 1246, 1260 (W.D.Wash.2010).

Furthermore, there are no plausible allegations as to why defendants would knowingly involve themselves in Madoff's inevitably doomed Ponzi scheme in order to earn routine banking fees. *See Schmidt v. Fleet Bank,* Case No. 96 Civ. 5030(AGS), 1998 WL 47827, at *6 (S.D.N.Y. Feb. 4, 1998) ("Ponzi schemes are doomed to collapse . . . and while an individual may be able to escape with the proceeds of a Ponzi scheme, a bank cannot. Thus, participation in the scheme would not appear to be in the banks' economic interest."); *Kalnit v. Eichler,* 264 F.3d 131, 140-41 (2d Cir. 2001) (when "plaintiff's view of the facts defies economic reason," it "does not yield a reasonable inference of fraudulent intent").

The Second Amended Complaint is void of any facts plausibly suggesting that defendants had the power to control the day-to-day affairs of BLMIS or the power to directly or indirectly control or influence the specific corporate policy behind Madoff's Ponzi scheme. Therefore, the Court also concludes that plaintiffs have not sufficiently alleged that defendants were "control persons" for purposes of § 20(a) of the Exchange Act. *See In re JDN Realty Corp. Sec. Litig.,* 182 F. Supp. 2d 1230, 1249 (N.D.Ga.2002).

C. Actual Damages

Finally, defendants assert that Count One should be dismissed because plaintiffs, as parties who profited from Madoff's Ponzi scheme, have not suffered actual damages and cannot sue to recover fake profits that they never earned. The Court agrees.

Section 28(a) of the Exchange Act limits recovery in any private damages action brought under the Exchange Act to "actual damages." 15 U.S.C. § 78bb(a); *Blue Chip Stamps v. Manor Drug Stores,* 421 U.S. 723, 734 (1975). The appropriate measure of actual damages in a Rule 10b-5 case is generally calculated using the out-of-pocket rule. *Pelletier v. Stuart-James Co., Inc.,* 863 F.2d 1550, 1557 (11th Cir. 1989). Under this rule, a plaintiff may recover "the difference between the fair value of all that the [plaintiff] received and the fair value of what he would have received had there been no fraudulent conduct." *Randall v. Loftsgaarden,* 478 U.S. 647, 661-62 (1986) (quoting *Affiliated Ute Citizens v. United States,* 406 U.S. 128, 155 (1972)). *See also Robbins v. Koger Props., Inc.,* 116 F.3d 1441, 1447 n.5 (11th Cir. 1997). "The principle underpinning the out-of-pocket rule is that a plaintiff's injury is not the loss of what he might have gained if the false facts had been true, but rather what he has actually lost by being deceived into the purchase." *Barr v. Matria Healthcare, Inc.,* 324 F. Supp. 2d 1369, 1376 (N.D. Ga. 2004) (citing *Wool v. Tandem Computers, Inc.,* 818 F.2d 1433, 1437 n.2 (9th Cir. 1987)). Thus, "[t]he measure of damages in a Rule 10b-5 case is limited to actual pecuniary loss suffered by the defrauded party, and does not include any speculative loss of profits." *Pelletier,* 863 F.2d at 1557-58 (citing *Wolf v. Frank,* 477 F.2d 467, 478-79 (5th Cir. 1973)).

Plaintiffs in this matter allege that they are all net winners, meaning that they withdrew funds from BLMIS in an amount that exceeded their initial investments and subsequent deposits. (Doc. # 52, ¶ 38.) In other words, plaintiffs received a full return on their principal as well as some "profit," which, in reality, consisted of other customers' investments. Plaintiffs also recovered the taxes they paid on the fictitious profits generated by the Ponzi scheme. (*Id.* ¶ 32.) It is therefore clear from the allegations in the Second Amended Complaint that plaintiffs have not suffered an actual pecuniary loss under the out-of-pocket rule. *See Pelletier,* 863 F.2d at 1558 n. 17.

In certain limited circumstances, a court may award "benefit of the bargain" damages instead of out-of-pocket losses. *Pelletier,* 863 F.2d at 1558. "Labeled expectation damages in the contract arena, this method of recovery seeks to put an injured plaintiff in the position he would have been in had his expectancy ensued. It is marked by the difference between the security's actual value and what the defendant represented its value to be at the time of the sale." *Panos v. Island Gem Enters.,* 880 F. Supp. 169, 176 (S.D.N.Y. 1995).

In order to recover benefit of the bargain damages, plaintiffs must show that (1) there is an enforceable contract for the purchase or sale of securities, (2) the damages can measured with reasonable certainty, and (3) the damages are traceable to the defendants' fraud. *Id.* at 177. Benefit of the bargain damages are only available when the loss is based on a strict contractual expectation, not expert speculation. *Id.* at 181.

The Court finds that plaintiffs are not entitled to benefit of the bargain damages in this case because they have failed to allege that there was a bargain or contract for the purchase of the securities listed on the fictitious account statements issued by BLMIS on November 30, 2008. *See Pelletier,* 863 F.2d at 1558; *Sudo Props., Inc. v. Terrebonne Parish Consol. Gov't,* Civil Action No. 04-2559, 2008 WL 2623000, at *7 (E.D. La. July 2, 2008). Furthermore, plaintiffs cannot lose something that never existed. Because the account statements are entirely fictitious and do not reflect actual security positions that could be liquidated (Doc. # 52, ¶ 56), plaintiffs did not suffer any loss with respect to the imaginary profits listed on their account statements. If plaintiffs were able to recover the securities shown on their fictitious account statements, it would effectively legitimize Madoff's fraudulent scheme. Such a result would be inconsistent with the measure of damages set forth in Section 28(a) of the Exchange Act. *See Panos,* 880 F. Supp. at 176. *See also Horowitz v. Am. Int'l Grp., Inc.,* No. 09 Civ. 7312(PAC), 2010 WL 3825737, at *7 (S.D.N.Y. Sept. 30, 2010) (noting that "[i]t would be simply absurd to credit the fraud and legitimize the phantom world created by Madoff").

Accordingly, the Court finds that plaintiffs have failed to plausibly allege that they suffered actual damages.[15] Plaintiffs have therefore failed to plausibly

---

[15] Plaintiffs argue that they are entitled to the securities listed on their account statements pursuant to Article 8 of the Uniform Commercial Code. This argument, however, is without merit. *See Jacobson Family Invs., Inc. v. National Union Fire Insurance Co. of Pittsburgh, PA,* 102 A.D.3d 223, 955 N.Y.S.2d 338, 345 (2012) (holding that "any protectable UCC 'interest' based on the fictitious value of securities only existed for as long as the Madoff scheme remained hidden").

allege a violation of § 10(b) of the Exchange Act and Rule 10b-5. *See Pelletier,* 863 F.2d at 1558 (holding that "[t]he failure to show actual damages is a fatal defect in an anti-fraud action pursuant to Rule 10b-5"). *See also Newton v. Merrill Lynch, Pierce, Fenner & Smith, Inc.,* 259 F.3d 154, 177-78 (3d Cir. 2001). Because a primary violation of the securities law constitutes an essential element of a § 20(a) derivative claim, plaintiffs have failed adequately plead a control-person claim under § 20(a) of the Exchange Act.

In conclusion, the Court finds that defendants' motion to dismiss Count One is due to be granted. Count One is dismissed with prejudice.

IV.

In Count Nine, plaintiffs allege that defendants violated 18 U.S.C. § 1962(c) "by knowingly participating in Madoff's racketeering enterprise."[16] (Doc. # 52, ¶ 424.) Defendants assert that this claim should be dismissed because it is precluded by the Private Securities Litigation Reform Act (PSLRA). The Court agrees.

Section 107 of PSLRA, enacted as an amendment to the civil RICO statute, provides that "no person may rely upon any conduct that would have been actionable as fraud in the purchase or sale of securities to

---

[16] Section 1962(c) of the RICO Act makes it unlawful "for any person employed by or associated with any enterprise engaged in, or the activities of which affect, interstate or foreign commerce, to conduct or participate, directly or indirectly, in the conduct of such enterprise's affairs through a pattern of racketeering activity." 18 U.S.C. § 1962(c).

establish a violation of section 1962." 18 U.S.C. § 1964(c). Courts have applied the RICO bar in § 1964(c) broadly, regardless of whether the plaintiff explicitly relied upon securities fraud as a predicate act or even had standing to pursue a securities fraud claim. *Licht v. Watson,* 567 Fed. Appx. 689, 693 (11th Cir. 2014). A plaintiff cannot avoid the RICO bar by pleading other specified offenses, such as mail or wire fraud, as predicate acts in a civil RICO action if the conduct giving rise to those predicate offenses amounts to securities fraud. *Id.* (citing *Bald Eagle Area Sch. Dist. v. Keystone Fin., Inc.,* 189 F.3d 321, 331 (3d Cir. 1999)). *See also MLSMK Inv. Co. v. JP Morgan Chase & Co.,* 651 F.3d 268, 277 (2d Cir. 2011) (holding that the PSLRA bar applies "even where a plaintiff cannot itself pursue a securities fraud action against the defendant"); *Howard v. Am. Online, Inc.,* 208 F.3d 741, 747 (9th Cir. 2000) (holding that the RICO bar applies even where the plaintiff does not have standing to sue under securities laws because the plaintiff did not buy or sell securities).

Here, plaintiffs allege that Madoff committed mail and wire fraud in violation of 18 U.S.C. §§ 1341 and 1343 by sending customers "periodic trade confirmations reflecting trades in their accounts that, in fact, did not occur, and monthly account statements that stated falsely that the customers' money was invested in various securities and that BLMIS has transacted various stock and bond transactions on their behalves." (Doc. # 52, ¶ 419-421.) This conduct is integrally related to the purchase and sale of securities. *See Bald Eagle Area Sch. Dist.,* 189 F.3d at 330 (concluding that "[a] Ponzi scheme . . . continues only so long as new investors can be lured into it so that the early investors can be paid a return on their 'investment.' Consequently, conduct undertaken to keep a securities fraud Ponzi scheme alive is conduct undertaken in connection with the purchase and sale of securities"). Accordingly, the Court finds that plaintiffs' RICO claim is barred by Section 107 of the PSLRA.[17] *See Licht,* 567 Fed. Appx. at 693. Count Nine is therefore dismissed.

V.

It is well established that a district court may decline to exercise supplemental jurisdiction over state law claims if the court "has dismissed all claims over which it has original jurisdiction." 28 U.S.C. § 1367(c). As set forth above, plaintiffs' claims arising under federal law are dismissed. Accordingly, there is no independent basis for jurisdiction over plaintiffs' state law claims. With that being the case, the Court

---

[17] This is not the first case in which a plaintiff attempted to assert a RICO claim premised on JPMC's relationship with Madoff. In *MLSMK Investment Co. v. JP Morgan Chase & Co.,* 651 F.3d 268 (2d Cir. 2011), the plaintiff alleged that JPMC conspired to violate RICO by "knowingly and purposely conspiring with Madoff to further Madoff's racketeering enterprise by providing Madoff with banking services that were integral to the functioning of the racketeering enterprise and by engaging in various RICO predicate acts, including numerous interstate wire communications, for which the defendants were paid substantial fees . . . derived entirely from Madoff's racketeering enterprise." 651 F.3d at 272-73. On appeal, the Second Circuit held, as the Court does in this matter, that the plaintiff's RICO claim was barred by Section 107 of the PSLRA because it was based on conduct that would have been actionable as securities fraud. *Id.* at 280.

declines to exercise supplemental jurisdiction over the remaining state law claims, which are dismissed without prejudice.[18] *See Reddy v. Gilbert Medical Transcription Serv., Inc.,* 588 Fed. Appx. 902, 904 (11th Cir. 2014) ("Absent a viable federal claim . . . however, the district court should dismiss any state law claims.").

Accordingly, it is now

ORDERED:

1. Defendants' Motion to Dismiss the Second Amended Complaint (Doc. # 55) is **GRANTED.** Counts One and Nine are **dismissed with prejudice** and the remaining counts are **dismissed without prejudice.**

2. The Clerk shall enter judgment accordingly, terminate all pending motions and deadlines as moot, and close the file.

DONE AND ORDERED.

---

[18] As set forth in 28 U.S.C. § 1367(d), the period of limitations for plaintiffs' state law claims is tolled for a period of thirty days after this dismissal unless state law provides for a longer tolling period.